Notice of Meeting

Eastern Area **Planning Committee**



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Wednesday 10th July 2024 at 6.30pm

In the Council Chamber Council Offices Market Street Newbury

This meeting will be streamed live here: Link to Eastern Area Planning Committee broadcasts You can view all streamed Council meetings here: Link to West Berkshire Council - Public Meetings

If members of the public wish to attend the meeting they can do so either remotely or in person. Members of the public who wish to attend must notify the Planning Team by no later than 4.00pm on Tuesday 9th July by emailing planningcommittee@westberks.gov.uk.

Members Interests

Note: If you consider you may have an interest in any Planning Application included on this agenda then please seek early advice from the appropriate officers.

Date of despatch of Agenda: Tuesday, 2 July 2024

Further information for members of the public

Plans and photographs relating to the Planning Applications to be considered at the meeting can be viewed by clicking on the link on the front page of the relevant report.

For further information about this Agenda, or to inspect any background documents referred to in Part I reports, please contact the Planning Team on (01635) 519148 or email planningcommittee@westberks.gov.uk.

Further information, Planning Applications and Minutes are also available on the Council's website at www.westberks.gov.uk.

Any queries relating to the Committee should be directed to the Democratic Services Team by emailing executivecycle@westberks.gov.uk.



Agenda - Eastern Area Planning Committee to be held on Wednesday, 10 July 2024 (continued)

To: Councillors Alan Macro (Chairman), Richard Somner (Vice-Chairman),

Jeremy Cottam, Paul Kander, Ross Mackinnon, Geoff Mayes,

Justin Pemberton, Vicky Poole and Clive Taylor

Substitutes: Councillors Jeff Brooks, Laura Coyle, Lee Dillon, Jane Langford, Biyi Oloko

and Joanne Stewart

Agenda

Part I Page No.

1. Apologies for absence

To receive apologies for inability to attend the meeting (if any).

2. **Minutes** To Follow

To approve as a correct record the Minutes of the meeting of this Committee held on 5th June 2024.

3. **Declarations of Interest**

To remind Members of the need to record the existence and nature of any personal, disclosable pecuniary or other registrable interests in items on the agenda, in accordance with the Members' Code of Conduct.

4. Schedule of Planning Applications

(Note: The Chairman, with the consent of the Committee, reserves the right to alter the order of business on this agenda based on public interest and participation in individual applications).

(1) Application No. and Parish: 23/01699/FULMAJ - Travellers Friend

Crookham Common

Proposal:

Demolition of existing pub and reconstruction of 18 new flats with reception facilities for young people with autism and learning disabilities (falling within class c3 residential use) and alterations of existing B and B facilities into 2 no. of flats for young people with autism and learning disabilities (falling within class c3 residential (b) use) and alterations to existing shop and café to

include alterations to windows and doors.

Location: Travellers Friend Crookham Common.

Applicant: Transforming Developments Limited

Recommendation: The Development Manager be authorised to



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Agenda - Eastern Area Planning Committee to be held on Wednesday, 10 July 2024 (continued)

GRANT conditional planning permission subject to the completion of a s106 obligation.

(2) Application No. and Parish: 23/02603/FUL - Barn, Hawkridge Farm, 27 - 58 Bucklebury, Reading

Proposal: Internal and external alterations to allow change

of use of listed barn to dwelling, including erection of vehicular access, gate, car port and

diversion of the definitive footpath.

Location: Barn, Hawkridge Farm, Bucklebury, Reading

Applicant: Richard and Lisa Beasley

Recommendation: The Development Manager be authorised to

GRANT conditional planning permission.

(3) Application No. and Parish: 23/02604/LBC - Barn, Hawkridge Farm, 59 - 76

Bucklebury, Reading

Proposal: Internal and external alterations to allow change

of use of listed barn to dwelling, including erection of vehicular access, gate, car port and

diversion of the definitive footpath.

Location: Barn, Hawkridge Farm, Bucklebury, Reading

Applicant: Richard and Lisa Beasley

Recommendation: The Development Manager be authorised to

GRANT conditional planning permission.

Background Papers

(a) The West Berkshire Core Strategy 2006-2026.

- (b) The West Berkshire District Local Plan (Saved Policies September 2007), the Replacement Minerals Local Plan for Berkshire, the Waste Local Plan for Berkshire and relevant Supplementary Planning Guidance and Documents.
- (c) Any previous planning applications for the site, together with correspondence and report(s) on those applications.
- (d) The case file for the current application comprising plans, application forms, correspondence and case officer's notes.
- (e) The Human Rights Act.

Sarah Clarke.



Agenda - Eastern Area Planning Committee to be held on Wednesday, 10 July 2024 (continued)

Sarah Clarke Service Director – Strategy & Governance West Berkshire District Council

If you require this information in a different format or translation, please contact Stephen Chard on telephone (01635) 519462.



Agenda Item 4.(1)

Item No.	Application No. and Parish	Statutory Target Date	Proposal, Location, Applicant
		1st December 2023	
(1)	23/01699/FULMAJ		Demolition of existing pub and
	Thatcham		reconstruction of 18 new flats with reception facilities for young people with autism and learning disabilities (falling within class c3 residential use) and alterations of existing B and B facilities into 2 no. of flats for young people with autism and learning disabilities (falling within class c3 residential (b) use) and alterations to existing shop and café to include alterations to windows and doors. Travellers Friend Crookham Common. Transforming Developments Limited
¹ Exter	¹ Extension of time agreed with applicant until 31.07.2024		

The application can be viewed on the Council's website at the following link: http://planning.westberks.gov.uk/rpp/index.asp?caseref=23/01699/FULMAJ

Recommendation Summary: The Development Manager be authorised to GRANT

conditional planning permission subject to the

completion of a s106 obligation.

Ward Member(s): Councillor Owen Jeffery

Reason for Committee

Determination:

The Council has received in excess of 10 objections to the application. In addition the Chair of the Committee has called in the application in any event on the grounds that the C3 use could be prejudicial and the proposed

use aligns with draft policy DM13 in the LPR.

Committee Site Visit: 3rd July 2024.

Contact Officer Details

Name: Michael Butler

Job Title: Principal Planning Officer

Tel No: 01635 919499

Email: Michael.butler@westberks.gov.uk

1. Introduction

- 1.1 This application seeks planning permission for the partial demolition of the former public house, The Travellers Friend at Crookham Common, now vacant and disused for some time. It then proposes to construct buildings on site in order to accommodate a Class C3 [b] use for 18 flats over 2 floors for those living with autistic difficulties, ie. in need of some care. In addition an existing building to the rear will be converted to 2 flats for those living with autism plus the retention of a small community shop on site. All the flats will be self contained hence the identified Class C3 use there are no communal internal facilities in the proposed building, albeit the external amenity space will be communal much the same as any flatted development without care being provided.
- 1.2 The form of the buildings is 2 number 2 storey blocks to the site frontage with the existing single storey block to the rear being retained and converted. On the site frontage will be parking for 26 vehicles [for staff and visitors] plus 4 disabled spaces and 4 ev charging spaces. The access will be in and out on the main road to the south with cycle and bin storage also being provided on site.
- 1.3 The application description makes specific reference to class C3 [b] use which allows for up to 6 people living together with learning difficulties to receive care. This will be looked at in more detail below.
- 1.4 The application site lies in the countryside in policy terms and a range of houses lie to the north east of the site via a separate vehicle access, with a large mobile home park [Crookham Park] lying to the west. Open countryside lies to the north and south.

2. Planning History

2.1 The table below outlines the relevant planning history of the application site.

Application	Proposal	Decision / Date
00/01148/FUL	Proposed alteration and extension to existing restaurant, toilets/beer store.	Approved 18.12.2000
01/02143/FUL	Demolish sub-standard existing storage building and replace with single storey building to form accommodation units for B and B clients.	Approved 14.05.2002
10/00463/FUL	Proposed extension to create a village shop.	Approved 26.04.2010
15/02713/FUL	New building containing 7 Bed and Breakfast rooms.	Approved 23.05.2016.
17/00472/FULMAJ	Development of five live/work units. Refused	Refused 28.07.2017
21/00207/FUL	Change of use of existing buildings and new detached outbuilding to provide accommodation for people with autism and learning disabilities (falling within a Class C2	Approved 07.05.2021 Not
		implemented .

	residential institutional use), and retention and relocation of the existing shop.	
22/00779/FUL	S73 application -variation of condition 2 of approved plans of 21/00207/ful.	Approved 23 rd May 2022

2.2 It is important for the Committee to note that there was an extant permission remaining under 21/00207/FUL as amended by the permitted s73 application. Both expired on the 7th May 2024. Accordingly if this application is refused there is no fall back position for the applicant .

3. Procedural Matters

4. Legal and Procedural Matters

- 4.1 **Environmental Impact Assessments (EIA)**: Given the nature, scale and location of this development, it is not considered to fall within the description of any development listed in Schedule 2 of the Town and Country Planning (Environmental Impact Assessment) Regulations 2017. As such, EIA screening is not required.
- 4.2 **Publicity**: Publicity has been undertaken in accordance with Article 15 of the Town and Country Planning (Development Management Procedure) (England) Order 2015, and the Council's Statement of Community Involvement. Site notice was displayed on the 7th September 2023 and expired on the 28th September 2023. A public notice was displayed in the Newbury Weekly News on the 14th September 2023.
- 4.3 **Local Financial Considerations**: Section 70(2) of the Town and Country Planning Act 1990 (as amended) provides that a local planning authority must have regard to a local finance consideration as far as it is material. Whether or not a 'local finance consideration' is material to a particular decision will depend on whether it could help to make the development acceptable in planning terms. It would not be appropriate to make a decision based on the potential for the development to raise money for a local authority or other government body. The table below identified the relevant local financial considerations for this proposal.

Consideration	Applicable to proposal	Material to decision	Refer to paragraph(s)
Community Infrastructure Levy (CIL)	Yes	No	
New Homes Bonus	No	No	
Affordable Housing	Yes	Yes	
Public Open Space or Play Areas	No	No	
Developer Contributions (S106)	No	No	
Job Creation	Yes	Yes	

- 4.4 Community Infrastructure Levy (CIL): CIL is a levy charged on most new development within an authority area. The money is used to pay for new infrastructure supporting the development of an area by funding the provision, replacement, operation or maintenance of infrastructure. This can include roads and transport facilities, schools and education facilities, flood defences, medical facilities, open spaces, and sports and recreational areas. CIL will be charged on residential (C3 and C4) and retail (A1 A5) development at a rate per square metre (based on Gross Internal Area) on new development of more than 100 square metres of net floorspace (including extensions) or when a new dwelling is created (even if it is less than 100 square metres).
- 4.5 CIL liability will be formally confirmed by the CIL Charging Authority under separate cover following the grant of any permission. More information is available at www.westberks.gov.uk/cil.
- 4.6 New Homes Bonus (NHB): New Homes Bonus payments recognise the efforts made by authorities to bring residential development forward. NHB money will be material to the planning application when it is reinvested in the local areas in which the developments generating the money are to be located, or when it is used for specific projects or infrastructure items which are likely to affect the operation or impacts of those developments. NHB is not considered to be a relevant material consideration in this instance, but can be noted for information. This is because the nature of the units whilst C3 will not be available on the open market for sale to the general public.
- 4.7 **Public Sector Equality Duty (PSED)**: In determining this application the Council is required to have due regard to its obligations under the Equality Act 2010. The Council must have due regard to the need to achieve the following objectives:
 - (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010;
 - (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
 - (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- 4.8 Having due regard to the need to advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it involves having due regard, in particular, to the need to—
 - (a) remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic;
 - (b) take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it;
 - (c) encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.
- 4.9 The key equalities protected characteristics include age, disability, gender, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief. Whilst there is no absolute requirement to fully remove any disadvantage, the duty is to have regard to and remove or minimise disadvantage. In considering the merits of this planning application, due regard has been given to these objectives. In this case the proposed occupants will have a form of "disability" in terms of autism so this is a matter which the Committee will need to take into account.

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- 4.10 Human Rights Act: The development has been assessed against the provisions of the Human Rights Act, including Article 1 of the First Protocol (Protection of property), Article 6 (Right to a fair trial) and Article 8 (Right to respect for private and family life and home) of the Act itself. The consideration of the application in accordance with the Council procedures will ensure that views of all those interested are taken into account. All comments from interested parties have been considered and reported in summary in this report, with full text available via the Council's website.
- 4.11 Any interference with property rights is in the public interest and in accordance with the Town and Country Planning Act 1990 regime for controlling the development of land. This recommendation is based on the consideration of the proposal against adopted Development Plan policies, the application of which does not prejudice the Human Rights of the applicant or any third party. In this case it is not considered that if the application were to be approved it would impinge at all upon the Human Rights of any public occupiers in the vicinity of the application site.
- 4.12 Listed building setting: Section 66(1) of the Planning (Listed Buildings and Conservation Areas) Act 1990 requires that special regard must be had to the desirability of preserving a listed building or its setting or any features of special architectural or historic interest which it possesses. Section 16(2) has the same requirement for proposals for listed building consent. This is not relevant in this case.
- 4.13 **Conservation areas**: Section 72 of the Planning (Listed Buildings and Conservation Areas) Act 1990 requires special attention to be paid to the desirability of preserving or enhancing the character or appearance of a conservation area. This is not relevant in this case.

5. Consultation

Statutory and non-statutory consultation

5.1 The table below summarises the consultation responses received during the consideration of the application. The full responses may be viewed with the application documents on the Council's website, using the link at the start of this report.

Thatcham Town Council:	Support . On the basis that the shop remains and the use remains for those with a need for care.
Adjacent Brimpton Parish Council .	Brimpton Parish Council. Objection. This is not a C2 use as before but C3 -why? Also not clear that there will be public access to the shop and impact of new buildings on the street scene.
Highways	Some detailed points raised but overall content with the traffic generation [which will be less than that for the public house if it had remained in use] the access configuration and the parking provided on site along with the cycle spaces and refuse store. Conditional permission recommended.
Trees	Conditional permission is recommended. No objections.
Newt officer	Conditional permission
Social Services	Support the need for the application which will provide a valuable facility for those in need of care in the District.

Environmental Health	No objections.
Energy	Unclear as to how the development will meet the standard of zero carbon as noted under policy CS15 so objections raised at present.
SUDS.	SUDS. The applicant has not satisfied the LLFA as to how drainage will be disposed of on site. Hence an objection is raised under the remit of policy CS16 in the WBCS. Further response awaited.
Active Travel England	No objections raised.
Archaeology	Unfortunate that the building is to be lost but of no special historic /architectural merit so no objections per se or indeed no building recording required.
Housing	No objections based on the fact that rent from public source will cover the viability of the scheme. Accordingly nil affordable units required, irrespective of whether affordable housing provided or not.
Ecology .	Conditional permission is recommended. The applicant has submitted a preliminary ecological assessment.
Thames Water	No objections . Conditional permission re foul drainage .
Conservation officer	No objections. The building was originally of some historic merit but this has now been largely lost. The demolition of the building should be assessed against the planning /public benefits of permitting the application in accord with advice in the NPPF.

Public representations

- 5.2 Representations have been received from 23 contributors, all of which object to the proposal.
- 5.3 The full responses may be viewed with the application documents on the Council's website, using the link at the start of this report. In summary, the following issues/points have been raised:
- 5.4 Development out of character with the local area, non sustainable location, very few facilities for the proposed residents. In addition object to the C3 classification as opposed to C2 care home. What is to stop the applicant from making this scheme unrestricted in the future with pressure for housing to the north? Visual impact of new buildings and the required security fencing as well. The shop appears to be very modest as well. Impact on local infrastructure and local traffic impact. Increase in local noise and pollution. Inaccuracies in the design and access statement as well.

6. Planning Policy

- 6.1 Planning law requires that applications for planning permission be determined in accordance with the development plan, unless material considerations indicate otherwise. The following policies of the statutory development plan are relevant to the consideration of this application.
 - Policies: ADPP1, ADPP3, CS6, CS13. CS15, CS16,CS17,CS19 of the West Berkshire Core Strategy 2006-2026 (WBCS).
 - Policies C1 and P1 of the Housing Site Allocations Development Plan Document 2017
 - Policy OVS6 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007).
- 6.2 The following material considerations are relevant to the consideration of this application:
 - National Planning Policy Framework (NPPF)
 - Planning Practice Guidance (PPG)

7. Appraisal

- 7.1 The main issues for consideration in this application are:
 - The Principle of Development.
 - Design and Character
 - Impact on amenity
 - Highways
 - Drainage
 - BREEAWenergy
 - Housing / Viability Assessment.
 - Heritage
 - Ecology.

7.2 Policy and Principle

- 7.2.1 Policy ADPP1 in the WBCS notes that applications for development in the countryside can be permitted if they meet identified needs and support the local rural economy. Whilst no response has been received from the Council Economic Development team it is noted that should the development be permitted and implemented as identified in the application description no doubt a number of carers would be employed, which would assist the rural economy. The other factor of meeting identified needs is acknowledged, but whilst it is accepted that there may be an overall need for this type of accommodation District wide, it does not need to be specifically in this rural location—it is only selected by dint of the applicant having chosen to purchase the site. However having noted that, the officers recognise that a quiet rural location may provide a beneficial, more tranquil and less disruptive environment for those living with autism so in this case an exception may be made given the significant support for the scheme from the Council Social Services team. In this regard the application, on balance does meet the test in policy ADPP1, since an identified social need is noted.
- 7.2.2 The second principal point to make is that under policy C1 in the HSADPD there is an automatic presumption against new housing in the countryside unless a development meets the necessary exceptions. These are as follows—for clarity -rural exceptions [100% affordable allocated sites, housing to accommodate rural workers, conversion

of redundant buildings, and limited infill on built up areas outside settlements. The application forms none of these. However again the issue for the Committee to consider here is that via the proposed s106 obligation [which the applicant is happy to enter into] the C3 use will be limited only to those with autism needs and will not be available on the open market. So in this case given the site is clearly brown field the new development is on balance acceptable as an exception to policy C1.

7.2.3 For clarity the past C2 use was accepted by the LPA, since it was not a C3 use and in addition it involved the conversion of the former public house, not the demolition. However, in this case the matter is to be secured by condition and Section 106 agreement limiting occupancy to use class C3(b) rather than a general market housing C3 use, and this, coupled with the demonstrated need, is considered by officers to take sufficient account of the principle against new residential development in this location.

7.3 Design and Character

- 6.3.1 As noted the application site lies in the open countryside. Accordingly it is important to consider the future visual impact of the proposed two new buildings along with the retained single storey block to the rear in terms of the overall street scene and the surrounding context/landscape. Policy CS19 in the WBCS notes that new development [inter alia] should be appropriate in terms of scale form and design in terms of its location. In this particular area a number of things do need to be taken into account.
- 1—There was an extant permission whereby the converted building with extensions could be built on site. le the Council did accept the principle and detail of this previously.
- 2—There is a level of built form already extending to the west of the application site albeit at single storey level ie the mobile home park.
- 3—The proposed buildings are well designed and set fairly well back from the highway edge to the south, are 2 storey only and traditional in style, form and external facing materials.
- 4—The existing dilapidated building has become an eyesore in the street scene, although of course this is not a reason on its own to justify a new permission per se.
- 5—The local landscape whilst attractive is not a special designated landscape eg a National Landscape such as the North Wessex Downs .

Accordingly it is the view of your officers that the scheme will, on balance, comply with the advice in policy CS14 [Design] and CS19 in the Core Strategy in terms of its overall impact as its scale, form and function are appropriate in the local context, notwithstanding the overall increase in footprint in relation to the existing public house.

7.4 Impact on amenity

6.4.1 There are a number of dwellings lying close to the application site both to the north east of the site and to the west, the mobile home park. Given the physical separation of the proposal to these dwellings and the fact that the site was in use as a public house in the past, which would have engendered a degree of noise and disruption, given the nature of the supported use on site in this scheme it is not considered that there will be any harmful impact on local amenity by reason of increased noise or indeed traffic movements as noted in some of the objections. In addition it is noted that the Environmental Health officer has raised no objections to the application.

6.5 Highways

6.5.1 The highways officer has examined the access, parking and proposed traffic generation of the scheme [vis a vis the potential movements which could have been generated by the

existing public house] and has raised no objections on these matters apart from some minor technical issues relating to hgv vehicle tracking. Accordingly in this respect the scheme complies with the advice [in part] with policy CS13 and policy P1 in relation to residential parking standards in the HSADPD of 2017. However policy CS13 [and indeed the NPPF] notes the requirement to consider the location of major new developments and whether that location is sustainable. It is considered that if this scheme were to proceed, without the level of on site care proposed in the C2 use as permitted, would mean considerably more staff traffic movements to and from the site. This would not normally be encouraged in this location where bus services are poor and the site is not close to any major built up area such as Thatcham, some 2 miles to the west. le bullet point 1 in the policy [reducing the need to travel] is arguably not satisfied by this application.

- 6.5.2 It is important for the Committee in this respect to note the advice contained in paragraphs 104 to 106 in the NPPF which corresponds to the need for planning policies and the determination of planning applications to take full account of sustainable transport options and the overall need to reduce travel. In this case the fact that the application site was formerly a public house weighs in favour of permitting the scheme, given that if this had still been operating there would have been considerable traffic flows to and from the site including servicing, clientele and employees.
- 6.5.3 . The highways officer has requested detailed plans for the turning of refuse vehicles on the site. These have been provided by the applicant and are acceptable . The overall recommendation is accordingly conditional approval from the local highways authority viewpoint.

6.6 Drainage

6.6.1 Policy CS16 in the WBCS notes that for all new developments the risk of flooding should not be increased and SUDS measures should be put in place to mitigate that risk in the future. [Summary]. The Council suds officer is currently objecting to the scheme since the applicant has not satisfied the Council that the increased runoff can be accommodated on site without causing flood risk elsewhere eg on the adjacent highway. At the time of writing this report the officers are awaiting a response from the drainage officer. This will be placed on the update sheet if necessary. A pre-commencement condition could be applied in any event to ensure suds issues are made secure before any building commences on the site.

6.7 Ecology

6.7.1 Ecological matters, including in particular newts and the possible presence of bats within the building to be demolished have all been considered via the previous application. That is a preliminary ecological appraisal [PEA] was submitted with 21/00207 and no concerns were raised at that stage resulting in the approval noted. Officers have consulted the Ecologist on this application he is content with the submitted PEA. Accordingly conditional permission is recommended.

6.8 BREEAM and Energy

6.8.1 Policy CS15 in the WBCS notes that from 2016 all new major residential development should seek to be zero carbon. In this case the Energy officer has been consulted and has formally queried the scheme since the applicant has not produced any energy report which could substantiate this position. Having considered this matter in more detail, having regard to the proposed building costs in the submitted viability report, officers consider that if the scheme is to be viable it would not be possible to achieve zero carbon in the application scheme. The balance must therefore be made as to whether the overall public benefit of the application, in terms of delivering much needed rental accommodation for this specific user group in the District, would weigh in favour sufficiently to overcome this zero carbon requirement. In the view of your officers, this is the case in this instance.

6.9 Affordable housing/ Viability appraisal.

6.9.1 The development proposed is a class C3 [b] use. The definition of this use is as follows - covers up to six people living together as a single household and receiving care e.g. supported housing schemes such as those for people with learning disabilities or mental health problems. Firstly, it is noted that in this case up to 18 persons, [plus the other 2 flats] will be in care so the number exceeds the definition. However, it is clear that the definition in the 2020 use classes order does equate to the definition of the use in the application. That weighs in favour of the scheme. There are a number of cases in appeal decisions which support this view and indeed a number of favourable planning decisions by other planning authorities have permitted schemes on this basis which exceed 6 flats. Given that the officers are accepting the overall principle of the scheme as justified above, it is considered that the class C3 [b] use is the most appropriate in these constrained circumstances -the situation being constrained by the funding mechanism of the applicant.

6.9.2 Notwithstanding the above since the use still remains C3 the applicants were required to submit a viability appraisal of the scheme to conclude that if the scheme were to be viable nil affordable housing could be proposed on the site, as in accord with policy CS6 in the Core Strategy. In normal circumstances the policy would require that 30% of the units would be affordable ie 6 units. The applicants have submitted a viability report which concludes this and it has been available on the public website for some time now. This was then formally assessed by independent valuers in order to see if the applicants submitted report was accurate. In fact it does confirm the overall conclusion that if the scheme were to provide any affordable units it would not be viable. The base land value is identified as being very low, and indeed it is noted that the applicants have underrated the build costs and overrated the theoretical sales values, both of which serve to make the scheme even less viable. Officers have accordingly concluded that the scheme can progress without the need for any affordable units.

6.9.3 Having noted that whilst on the agenda a condition is recommended to ensure the use remains as C3 [b] [and this is identified in the application description anyway], in order to achieve a "belt and braces" approach a s 106 obligation is recommended, the heads of terms of which will ensure the scheme does comply with the care use in perpetuity. This will ensure the scheme is not built out and then sold on the open market without affordable dwellings.

7.10 Heritage

7.10.1 The applicants have submitted a Heritage Impact Assessment [HIA] in order to ascertain whether the non-listed building/public house built in 1874 has any historic/architectural merit which would mean that its demolition as a non designated heritage asset would become unacceptable. The report has concluded that this demolition will not be harmful in heritage terms and the case officer concurs with this point having visited the site internally. In addition, the Council Archaeologist has not recommended any building recording condition in accord with the advice in policy CS17 in the WBCS should the application have been approved. The HIA also notes that there are no listed buildings within the setting of the application site, and the site is not located in a conservation area. In addition the Council conservation officer has assessed the HIA and has raised no objections to the demolition of the building as it is of little historic merit given the internal and external changes already made to the building. She recommends that if the case officer considers that the planning advantages of the application outweigh the loss of the building in accord with advice in the NPPF the application can be approved. The case officer considers that this is indeed the case.

PLANNING BALANCE AND CONCLUSION

8.1 The application has much to commend it for the following reasons:

- 1—It will provide a valuable re use of what is becoming a derelict site in a prominent position in the local street scene in Crookham Common. In addition the scheme is well designed and laid out.
- 2—The specific use is supported by the Council Social Services officer. Normally financial matters are not material to a planning application but in this case it is considered some weight at least can be given to a scheme which will potentially reduce social care costs in the future for the Authority, since clearly public money is involved.
- 3—The applicant has satisfactorily justified to the Council via the submitted appraisal that the scheme will not progress if affordable units were to be required. The Housing Services and Social Services officer both support this conclusion, as does the Council appointed independent valuer.
- 4—Whilst the site location is not sustainable in terms of its location and links to sustainable transport modes or local services it is noted that a quiet location for the prospective users can be viewed as beneficial in terms of their overall health and well being, accommodation and care provision for whom is the principal supporting the application.
- 5—The scheme will still provide a small shop on the site which will assist the occupiers of the residents of the adjacent mobile home park, and indeed the site residents. It is noted in the application supporting information that the shop will be available for all locals irrespective of whether they are resident or not on the site.
- 6—There are no overriding technical objections to the scheme, in terms of highways, energy, suds or ecology/trees.
- 7—Despite the fears of local objectors that the application could be a trojan horse for further housing in the locality, this concern is not shared by officers given the very specific use of the scheme which will be controlled by both condition and the s106 to be completed.

To conclude the application is recommended favourably by officers. It will have benefits in physical (character and appearance), social and economic terms for the immediate location and the wider District.

7 RECOMMENDATION

That the Development Manager be authorised to GRANT planning permission, subject to the first completion of a s106 obligation the heads of terms of which are as follows:

To ensure that in perpetuity the use of the site shall be Class C3 [b] ie for those in need of care in terms of mental health capabilities.

The agreement to be completed by the 30th September 2024 or such longer date as agreed in writing with the Development Manager in consultation with the Chairman of the Committee.

CONDITIONS

1. 3 years

The development hereby permitted shall begin not later than three years from the date of this decision.

Reason: To comply with Section 91 of the Town and Country Planning Act 1990 (as amended by Section 51 of the Planning and Compulsory Purchase Act 2004).

2. Plans

The development must proceed in strict accord with the following approved plans all job number 05559L.

Landscape PA207-A

Roof-PA204-A

First floor-203-A

Ground floor-202-A

Site Plan-201-A

Location plan-001-A

Elevations and sections-205-B and 206-A.

Reason . To clarify the permission to accord with the advice in the DMPO of 2015.

3 CMS

No development shall take place until a Construction Method Statement (CMS) has been submitted to and approved in writing by the Local Planning Authority. Thereafter the demolition and construction works shall incorporate and be undertaken in accordance with the approved CMS. The CMS shall include measures for:

- (a) A site set-up plan during the works;
- (b) Parking of vehicles of site operatives and visitors;
- (c) Loading and unloading of plant and materials;
- (d) Storage of plant and materials used in constructing the development:
- (e) Erection and maintenance of security hoarding including any decorative displays and/or facilities for public viewing;
- (f) Temporary access arrangements to the site, and any temporary hardstanding:
- (g) Wheel washing facilities;
- (h) Measures to control dust, dirt, noise, vibrations, odours, surface water runoff, and pests/vermin during construction;
- (i) A scheme for recycling/disposing of waste resulting from demolition and construction works:
- (i) Hours of construction and demolition work:
- (k) Hours of deliveries and preferred haulage routes;

Reason: To safeguard the amenity of adjoining land uses and occupiers, and in the interests of highway safety. This condition is applied in accordance with the National Planning Policy Framework, Policies CS13 and CS14 of the West Berkshire Core Strategy 2006-2026, and Policies OVS.5, OVS.6 and TRANS.1 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007). A precommencement condition is required because the CMS must be adhered to during all demolition and construction operations.

4 Hours of working

No demolition or construction works shall take place outside the following hours, unless otherwise agreed in writing by the Local Planning Authority: 7:30am to 6:00pm Mondays to Fridays;

8:30am to 1:00pm Saturdays;

No work shall be carried out at any time on Sundays or Bank Holidays.

Reason: To safeguard the amenities of adjoining land uses and occupiers. This condition is applied in accordance with the National Planning Policy Framework, and Policy CS14 of the West Berkshire Core Strategy 2006-2026.

5 External Lighting Control

No external lighting shall be installed until a lighting strategy has been submitted to and approved in writing by the Local Planning Authority. The strategy shall:

- (a) Identify those areas on the site that are particularly sensitive for bats and that are likely to cause disturbance.
- (b) Show how and where external lighting will be installed so that it can be clearly demonstrated that areas to be lit will not disturb or prevent the above species.
- (c) Include and isolux diagram of the proposed lighting.
- (d) Ensure all lighting levels are designed within the limitations of Environmental Lighting Zone 1, as described by the Institute of Lighting Engineers.

No external lighting shall be installed to the building and its curtilage except in accordance with the above strategy.

Reason: To ensure the conservation and enhancement of the biodiversity assets of the site. This condition is applied in accordance with the National Planning Policy Framework, and Policies CS17 and CS19 of the West Berkshire Core Strategy 2006-2026.

6 Foul drainage

No development shall be occupied until confirmation has been provided that either

1. Foul water Capacity exists off site to serve the development, or:

2. A development and infrastructure phasing plan has been agreed with the Local Authority in consultation with Thames Water.

Where a development and infrastructure phasing plan is agreed, no occupation shall take place other than in accordance with the agreed development and infrastructure phasing plan, or:

3. All Foul water network upgrades required to accommodate the additional flows from the development have been completed.

Reason – To ensure the scheme complies with the advice in policy CS16 in the WBCS of 2006 to 2026, and to ensure foul drainage is acceptable.

7 Tree protection scheme (Minor)

No development (including site clearance and any other preparatory works) shall commence on site until a scheme for the protection of trees to be retained is submitted to and approved in writing by the Local Planning Authority. Such a scheme shall include:

- a plan showing the location and type of the protective fencing.
- All such fencing shall be erected prior to any development works.
- At least 2 working days notice shall be given to the Local Planning Authority that it has been erected.
- It shall be maintained and retained for the full duration of works or until such time as agreed in writing with the Local Planning Authority.
- No activities or storage of materials whatsoever shall take place within the protected areas without the prior written agreement of the Local Planning Authority.

Note 1: The protective fencing should be as specified in the BS5837:2012 at Chapter 6 and detailed in figure 2.

Note 2: Ground Protection shall be as paragraph 6.2.3.3. of the same British Standard.

A pre-commencement condition is necessary because insufficient detailed information accompanies the application; tree protection installation measures may be required to be undertaken throughout the construction phase and so it is necessary to approve these details before any development takes place.

Reason: Required to safeguard and to enhance its setting within the immediate locality to ensure the protection and retention of existing trees and natural features during the construction phase in accordance with the NPPF and Policies ADPP1, CS14, CS17, CS18 and CS19 of the West Berkshire Core Strategy 2006-2026.

8 Landscaping

No development or other operations shall commence on site until a detailed scheme of landscaping for the site is submitted to and approved in writing by the Local Planning Authority. The details shall include:

- schedules of plants noting species, plant sizes and proposed numbers/densities
- an implementation programme providing sufficient specifications to ensure successful cultivation of trees, shrub and grass establishment.

The scheme shall ensure:

- a) Completion of the approved landscape scheme within the first planting season following completion of development.
- b) Any trees shrubs or plants that die or become seriously damaged within five years of this development shall be replaced in the following year by plants of the same size and species.

A pre-commencement condition is necessary because insufficient detailed information accompanies the application; landscaping measures may require work to be undertaken throughout the construction phase and so it is necessary to approve these details before any development takes place.

Reason: Required to safeguard and enhance the character and amenity of the area, to provide ecological, environmental and bio-diversity benefits and to maximise the quality and usability of open spaces within the development, and to enhance its setting within the immediate locality. This is to ensure the implementation of a satisfactory scheme of landscaping in accordance with the

NPPF and Policies ADPP1, CS14, CS17, CS18 and CS19 of the West Berkshire Core Strategy 2006-2026.

9 Floor levels

No development shall take place until full details of the finished levels, above ordnance datum, of the ground floors of the proposed buildings, in relation to existing ground levels have been submitted to and approved in writing by the local planning authority. The development shall be carried out in accordance with the approved levels.

Reason: To ensure the scheme is not raised which would increase its visual impact in the local street scene, in accord with the advice in policy CS19 in the WBCS.

10 External facing materials

The construction of the development above ground level shall not take place until a schedule of the materials to be used in the construction of the external surfaces of the development hereby permitted, has been submitted to and approved in writing by the Local Planning Authority. Samples of materials shall be made available upon request. Thereafter the development shall be carried out in accordance with the approved details.

Reason: To ensure that the external materials respect the character and appearance of the area. This condition is applied in accordance with the National Planning Policy Framework, Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026), A pre-commencement condition is required because the approved materials will be used throughout construction.

11 Use restriction

The development hereby approved shall be used for those in need of social care for persons with autism and for no other purpose (including any purpose in Class C3 [b] of the Schedule to the Town and Country Planning (Use Classes) Order 2020 (as amended), or in any provision equivalent to that Class in any statutory instrument revoking and re-enacting that Order with or without modification.

Reason: To ensure the use does not become open market housing on the site which would be contrary to policy C1 in the HSADPD of 2006 to 2026, and to ensure that the need for the development for care of persons with autism continues to be fulfilled in accordance with Policy ADPP1 of the WBCCS 2006-2026.

12 **Ecology**

No development shall take place (including demolition, ground works, vegetation clearance) until surveys for protected species have been submitted to and approved in writing by the LPA. From reviewing the Preliminary ecological appraisal, it is stated that the site is within the amber risk zone for Great Crested Newts and a pond is located on the site which has not been surveys for GCN. The site also provides suitable habitat for reptiles and given the close proximity to Greenham and Crookham Commons SSSI which is known to host 4 reptile species, surveys are required to be completed to identify if this species is using the site. We require surveys:

- Great crested newt:
- Reptile.

The aforementioned surveys must be completed within 12 months of this planning application being approved and the survey results must be submitted to the LPA for discharge of condition in writing by the LPAs ecologist.

Reason. To comply with policy CS17 in the WBCS of 2006 to 2026.

13 **Ecology**

All ecological measures and/or works shall be carried out in accordance with the details contained in Preliminary ecological appraisal (February 2024, GS Ecology), already submitted with the planning application and agreed in principle with the Local Planning Authority prior to determination.

Reason: To ensure the adequate safeguarding of protected species in accordance with the National Planning Policy Framework, and Policy CS17 of the West Berkshire Core Strategy 2006-2026.

14 Ecology 2

The following works 'Demolition of existing pub and reconstruction of 18 new flats with reception facilities for young people with autism and learning disabilities (falling within class c3 residential use) and alterations of existing B and B facilities into 2 no. of flats for young people with autism and learning disabilities (falling within class c3 residential (b) use) and alterations to existing shop and café to include alterations to windows and doors.' shall not in any circumstances commence unless the Local Planning Authority has been provided with either:

- (a) A licence issued by Natural England pursuant to Regulation 53 of The Conservation of Habitats and Species Regulations 2010 authorising the specified activity/development to go ahead; or
- (b) A statement in writing from Natural England to the effect that it does not consider that the specified activity/development will require a licence.

Reason: To ensure the adequate safeguarding of protected species in accordance with the National Planning Policy Framework, and Policy CS17 of the West Berkshire Core Strategy 2006-2026. This "strict protection" condition helps to ensure that a developer will apply for an EPS licence and, if they do not, can be prevented in advance from undertaking the activities that might jeopardize the protected species, before the species is harmed.

15 **Ecology 3**

No development shall take place (including demolition, ground works, vegetation clearance) until a Construction Environmental Management Plan (CEMP) has been submitted to and approved in writing by the Local Planning Authority. The CEMP shall include the following:

- (a) Risk assessment of potentially damaging construction activities.
- (b) Identification of "biodiversity protection zones".
- (c) Practical measures (both physical measures and sensitive working practices) to avoid or reduce impacts during construction (may be provided as a set of method statements).
- (d) The location and timing of sensitive works to avoid harm to biodiversity features.

- (e) The times during construction when specialist ecologists need to be present on site to oversee works.
- (f) Responsible persons and lines of communication.
- (g) The role and responsibilities on site of an ecological clerk of works (ECoW) or similarly competent person.
- (h) Use of protective fences, exclusion barriers and warning signs.

The approved CEMP shall be adhered to and implemented throughout the construction period strictly in accordance with the approved details, unless otherwise agreed in writing by the local planning authority.

Reason: A pre-commencement condition is required because the CEMP will need to be adhered to throughout construction to ensure the adequate safeguarding of protected species in accordance with the National Planning Policy Framework, and Policy CS17 of the West Berkshire Core Strategy 2006-2026.

16 **Ecology 4**

The construction of '20 new flats' shall not commence until a Landscape and Ecological Management Plan (LEMP) (also referred to as a Habitat or Biodiversity Management Plan) has been submitted to and be approved in writing by the Local Planning Authority. The content of the LEMP shall include the following:

- (a) Description and evaluation of features to be managed.
- (b) Ecological trends and constraints on site that might influence management.
- (c) Aims and objectives of management.
- (d) Appropriate management options for achieving aims and objectives.
- (e) Prescriptions for management actions.
- (f) Preparation of a work schedule (including an annual work plan capable of being rolled forward over a five-year period).
- (g) Details of the body or organization responsible for implementation of the plan.
- (h) Ongoing monitoring and remedial measures.

The plan shall also set out (where the results from monitoring show that conservation aims and objectives of the LEMP are not being met) how contingencies and/or remedial action will be identified, agreed and implemented so that the development still delivers the fully functioning biodiversity objectives of the originally approved scheme.

The approved plan will be implemented in accordance with the approved details.

Reason: A pre-commencement condition is required because the LEMP may need to be implemented during construction to ensure the adequate safeguarding of protected species in accordance with the National Planning Policy Framework, and Policy CS17 of the West Berkshire Core Strategy 2006-2026.

17 | Ecology 5

If the development hereby approved does not commence (or, having commenced, is suspended for more than 12 months) within 1 year from the date of the planning permission, the approved ecological measures secured through Condition 'Compliance with existing detailed biodiversity method statements, strategies, plans and schemes' shall be reviewed and, where necessary, amended and updated. The review shall be informed by further ecological surveys commissioned to (i) establish if there have been any changes in the presence and/or abundance of bats, reptiles, badgers and GCN and (ii) identify any likely new ecological impacts that might arise from any changes.

Where the survey results indicate that changes have occurred that will result in ecological impacts not previously addressed in the approved scheme, the original approved ecological measures will be revised and new or amended measures, and a timetable for their implementation, will be submitted to and approved in writing by the Local Planning Authority prior to the commencement of development. Works will then be carried out in accordance with the proposed new approved ecological measures and timetable.

Reason. To ensure protected species on the site are conserved. In accord with the advice in policy CS17 in the WBCS of 2006 to 2026.

18 Ecology 6

Prior to the completion of the development hereby approved, details of how the development will enhance biodiversity will be submitted to and approved in writing by the Local Planning Authority. These shall include the installation of bat and bird nesting boxes along with provision of native species planting. The approved details will be implemented and thereafter retained.

Reason: To enhance biodiversity in accordance with the National Planning Policy Framework, and Policy CS17 of the West Berkshire Core Strategy 2006-2026.

19 **Highways**

The use shall not commence until electric vehicle charging points have been provided in accordance with the approved drawings. The charging points shall thereafter be retained and kept available for the use of electric vehicles.

Reason: To promote the use of electric vehicles. This condition is imposed in accordance with the National Planning

Policy Framework, Policies CS13 and CS14 of the West Berkshire Core Strategy (2006-2026), Policy P1 of the Housing

Site Allocation DPD and Policy TRANS1 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007).

19 Parking

The use shall not commence until the vehicle parking and turning spaces have been surfaced, marked out and provided in accordance with the approved plans. The parking and turning spaces shall thereafter be kept available for parking and turning (of private motor cars and/or light goods vehicles) at all times.

Reason: To ensure the development is provided with adequate parking facilities, in order to reduce the likelihood of roadside parking that would adversely affect road safety and the flow of traffic. This condition is imposed in accordance with the National Planning Policy Framework, Policy CS13 of the West Berkshire Core Strategy (2006-2026) and Policy TRANS1 of the West Berkshire District Local Plan 191-2006 (Saved Policies 2007).

20 Cycle parking

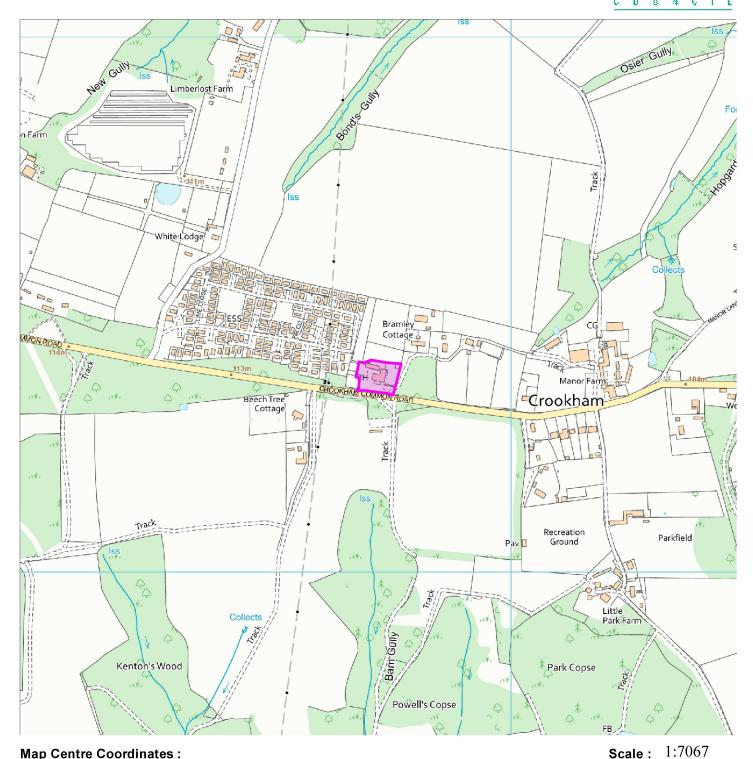
The use shall not commence until the cycle parking has been provided in accordance with the approved drawings and this area shall thereafter be kept available for the parking of cycles at all times.

Reason: To ensure the development reduces reliance on private motor vehicles and assists with the parking, storage and security of cycles. This condition is imposed in accordance with the National Planning Policy Framework, Policy CS13 of the West Berkshire Core Strategy (2006-2026) and Policy TRANS1 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007).

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23/01699/FULMAJ

Travellers Friend, Crookham Common Road, Crookham Common, RG19 8EA



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m	90	180	270	360	

Organisation	West Berkshire Council
Department	
Comments	Not Set
Date	27 June 2024
SLA Number	0100024151

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Agenda Item 4.(2)

Item No.	Application No. and Parish	Statutory Target Date	Proposal, Location, Applicant
(2)	23/02603/FUL Bucklebury Parish Council	15.01.2024 ¹	Internal and external alterations to allow change of use of listed barn to dwelling, including erection of vehicular access, gate, car port and diversion of the definitive footpath. Barn Hawkridge Farm Bucklebury Reading
			Richard and Lisa Beasley
¹ Exter	nsion of time agreed	I with applicant until 1	5.07.2024

The application can be viewed on the Council's website at the following link: http://planning.westberks.gov.uk/rpp/index.asp?caseref=23/02603/FUL

Recommendation Summary: The Development Manager be authorised to GRANT

conditional planning permission.

Ward Member(s): Councillor Chris Read

Reason for Committee

Determination:

More than 10 objections received.

Committee Site Visit: 03.07.2024

Contact Officer Details

Name: Alice Attwood

Job Title: Senior Planner

Tel No: 01635 519111

Email: Alice.Attwood1@westberks.gov.uk

1. Introduction

- 1.1 The purpose of this report is for the Committee to consider the proposed development against the policies of the development plan and the relevant material considerations, and to make a decision as to whether to approve or refuse the application.
- 1.2 This application seeks planning permission for internal and external alterations to allow change of use of a listed barn to dwelling, including erection of vehicular access, gate, car port and diversion of the definitive footpath.
- 1.3 The site is considered to be within the open countryside and is within the North Wessex Downs National Landscape.
- 1.4 The site is accessed via Chapel Lane which is an unclassified road. Bucklebury footpath 158 runs through the north of the site. There is a pond to the east of the barn. The site is within flood zone 1 and is not within a critical drainage area. Part of the east of the site is within the Biodiversity Opportunity Areas: Yattendon and Basildon Woodlands. To the North of the site is an agricultural field. To the north west approximately 22m away from the edge of the site is an agricultural barn.
- 1.5 To the South of the site are residential properties Hawkridge Farmhouse which is listed and Owl House. The lawful development certificate 20/01682/CERTE was granted with regards to Owl House to confirm it had been used as a separate dwelling continually in excess of 4 years.
- 1.6 The Barn at Hawkridge farm is a grade II listed building approximately 10 metres to north of Hawkridge Farmhouse. The Barns listing's describes the building as a timber framed with brick and flint plinth with weatherboarded sides. With an old tile hipped roof with catslide over outshot to south-east and hipped cart entrance in third bay from east to north. The barn has two cart entrances to the South of the property.
- 1.7 The barn and the land around the barn has been used on an adhoc basis for personal domestic storage and historically agricultural purposes.
- 1.8 The proposal description is for internal and external alterations to allow change of use of the listed barn to dwelling, including erection of vehicular access, gate, car port and diversion of the definitive footpath.
- 1.9 The conversion will mainly involve using the existing opening with the building. There are some minor alterations to the external appearance of the building these would be:
- 1.9.1 Minor alterations to the existing openings
- 1.9.2 Creation of two small windows in the roof on south elevation.
- 1.9.3 Creation of two small windows in the roof on north elevation.
- 1.9.4 Block up of the door on the west elevation.
- 1.9.5 Additional on window to the east elevation.
- 1.10 The proposal includes erection of a car port, vehicular access and gates.
- 1.11 While the diversion of the definitive footpath is included in the proposal description, it should be noted that the planning process cannot be used to divert a public footpath. Diversions of public footpath are carried out under a different legal framework. This will be further explained later in this report.

2. Planning History

2.1 The table below outlines the relevant planning history of the application site.

Application	Proposal	Decision / Date
20/01885/FUL	Change of use of listed barn to dwelling and	Withdrawn
	revised access.	30.10.2024
20/01886/LBC2		

- 2.2 The barn was originally apart of a cluster of building which made up Hawkridge Farm. In 2020, The application (20/01682/CERTE) for the formation of a separate dwelling at Owl House following four years of continued use was approved on 14.09.2020.
- 2.3 Hawkridge House and Barn remained together. Householder applications have been submitted for Hawkridge House in 2002 and 2004. The were 04/01679/HOUSE and 04/01669/LBC for replacement of existing conservatory with oak framed garden room which was approved. Then in 2002, householder application 02/01755/HOUSE and 02/01756/LBC was received for extension to form barn room, sun room, bedroom and entrance hall which was approved.
- 2.4 In 2002, a proposed site plan was submitted and approved which denoted the domestic curtilage. The barn and land to the north of the barn are shown as being in the domestic curtilage. It is accepted by the council that the barn and land to the north of the barn is domestic curtilage.
- 2.5 The aforementioned plan can be found via this link http://planning.westberks.gov.uk/rpp/index.asp?caseref=02/01755/HOUSE

3. Legal and Procedural Matters

- 3.1 Environmental Impact Assessments (EIA): In accordance with Regulation 8 of the Town and Country Planning (Environmental Impact Assessment) Regulations 2017, the Local Council is required to adopt a screening opinion as to whether the proposal constitutes 'EIA development', and therefore whether an Environmental Impact Assessment (EIA) is required as part of the above application. The proposed development falls within the column 1 description at paragraph 10 (b) (infrastructure projects) of Schedule 2. It is located in a sensitive area, namely the North Wessex Downs National Landscape. It does not meet/exceed the relevant threshold in column 2. The proposal is therefore "Schedule 2 development" within the meaning of the Regulations. However, taking into account the selection criteria in Schedule 3, it is not considered that the proposal is likely to have significant effects on the environment, and has been assessed as resulting in a localised impact. Accordingly, the proposal is NOT considered "EIA development" within the meaning of the Regulations.
- 3.2 **Publicity**: Publicity has been undertaken in accordance with Article 15 of the Town and Country Planning (Development Management Procedure) (England) Order 2015, and the Council's Statement of Community Involvement. Site notice were displayed on 01.03.2024 a entrance to Hawkridge Farm, with a deadline for representations of 22.03.2024. A public notice was displayed in the Newbury Weekly News on 22.03.2024; with a deadline for representations of 12.04.2024.

- 3.3 Re-consultation on additional information have been conducted on 22.03.2024 ending on 12.04.2024, 08.04.2024 ending 22.04.2024, 24.04.2024 ending 17.05.2024 and 06.06.2024 ending on the 20.06.2024.
- 3.4 **Local Financial Considerations**: Section 70(2) of the Town and Country Planning Act 1990 (as amended) provides that a local planning authority must have regard to a local finance consideration as far as it is material. Whether or not a 'local finance consideration' is material to a particular decision will depend on whether it could help to make the development acceptable in planning terms. It would not be appropriate to make a decision based on the potential for the development to raise money for a local authority or other government body. No local financial considerations are material to this application.
- 3.5 **Community Infrastructure Levy (CIL)**: is a levy charged on most new development to pay for new infrastructure required as a result of the new development. CIL will be charged on residential (C3 and C4) and retail (A1 A5) development at a rate per square metre (based on Gross Internal Area) on new development of more than 100 square metres of net floorspace (including extensions) or when a new dwelling is created (even if it is less than 100 square metres).
- 3.6 CIL liability will be formally confirmed by the CIL Charging Authority under separate cover following the grant of any permission. More information is available at www.westberks.gov.uk/CIL
- 3.7 New Homes Bonus (NHB): New Homes Bonus payments recognise the efforts made by authorities to bring residential development forward. NHB money will be material to the planning application when it is reinvested in the local areas in which the developments generating the money are to be located, or when it is used for specific projects or infrastructure items which are likely to affect the operation or impacts of those developments. NHB is not considered to be a relevant material consideration in this instance, but can be noted for information.
- 3.8 **Public Sector Equality Duty (PSED)**: In determining this application the Council is required to have due regard to its obligations under the Equality Act 2010. The Council must have due regard to the need to achieve the following objectives:
 - (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010;
 - (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it:
 - (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- 3.9 Having due regard to the need to advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it involves having due regard, in particular, to the need to—
 - (a) remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic;
 - (b) take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it;
 - (c) encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

- 3.10 The key equalities protected characteristics include age, disability, gender, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief. Whilst there is no absolute requirement to fully remove any disadvantage, the duty is to have regard to and remove or minimise disadvantage. In considering the merits of this planning application, due regard has been given to these objectives.
- 3.11 There is no indication or evidence (including from consultation on the application) that persons with protected characteristics as identified by the Act have or will have different needs, experiences, issues and priorities in relation to this particular planning application and there would be no significant adverse impacts as a result of the development.
- 3.12 Human Rights Act: The development has been assessed against the provisions of the Human Rights Act, including Article 1 of the First Protocol (Protection of property), Article 6 (Right to a fair trial) and Article 8 (Right to respect for private and family life and home) of the Act itself. The consideration of the application in accordance with the Council procedures will ensure that views of all those interested are taken into account. All comments from interested parties have been considered and reported in summary in this report, with full text available via the Council's website.
- 3.13 It is considered that assessing the effects that a proposal will have on individuals and weighing these against the wider public interest in determining whether development should be allowed to proceed is an inherent part of the decision-making process. In carrying out this 'balancing exercise' in this report, officers are satisfied that the potential for these proposals to affect any individual's (or any group of individuals') human rights has been addressed proportionately and in accordance with the requirements of the Human Right Act.
- 3.14 Any interference with property rights is in the public interest and in accordance with the Town and Country Planning Act 1990 regime for controlling the development of land. This recommendation is based on the consideration of the proposal against adopted Development Plan policies, the application of which does not prejudice the Human Rights of the applicant or any third party.
- 3.15 Listed building setting: Section 66(1) of the Planning (Listed Buildings and Conservation Areas) Act 1990 requires that special regard must be had to the desirability of preserving a listed building or its setting or any features of special architectural or historic interest which it possesses. Section 16(2) has the same requirement for proposals for listed building consent. The Barn at Hawkridge Farm is a grade II listed building. Adjacent to the site is Hawkridge Farmhouse which is a Grade II listed building. A heritage assessment has been submitted with applications 23/02603/FUL & 23/02604/LBC which has been assessed by officers. More detail will be given in the Officer Appraisal later in this report.
- 3.16 **Biodiversity Net Gain (BNG):** The application was valid from 20.11.2023. As the application was submitted before 12 February 2024, the development is exempt from BNG.

4. Consultation

Statutory and non-statutory consultation

4.1 The table below summarises the consultation responses received during the consideration of the application. The full responses may be viewed with the application documents on the Council's website, using the link at the start of this report.

Bucklebury Objection:- Whilst Bucklebury Parish Council is sympathetic to a **Parish Council:** planned future use of this listed and beautiful barn, it does have significant concerns about the proposal, which it objects to on the following basis: 1. The creation of such large windows both south and (particularly) north will result in significant light spillage at night affecting the dark skies of the AONB and resulting in disturbance to wildlife (owls, bats etc.). If the application is approved, any external lighting should be subject to an external lighting plan. 2. Whilst the carport is shown as being for 2 vehicles and the drive is sufficiently large for several further vehicles, there is insufficient space for vehicles to turn round making it impossible to enter and leave the site in a forward gear. Chapel Lane is a very narrow, in places steep, bendy and high banked, singletrack road subject to a 60mph speed limit. Whilst drivers are unlikely to reach that speed, vehicles reversing in or out of the drive will be a significant hazard to existing road users. 3. The buildings located at Hawkridge Farm enjoy a peaceful. relatively isolated rural location. Hawkridge Farm and the Owl House are positioned to have minimal impact on each other. being in linear layout. Conversion of the barn which is immediately opposite the Farmhouse and diagonally opposite The Owl House will result in windows from the Barn looking directly into the Farmhouse and partially into The Owl House (and vice versa). Privacy for both existing dwellings will be significantly reduced. 4. Much of the immediate area around the Barn drains into the pond adjacent to Chapel Lane. After heavy rain there is frequent flooding of Chapel Lane and concern is raised that with the additional drive and partially submerged carport flooding will be more frequent. 5. Concern was raised about foul and stormwater drainage. The site is not believed to have the benefit of the mains sewer and a septic tank will not work in the area due to the underlying geology. A full drainage scheme and plan should be a condition of any approval. WBC Highways: The Local Highways Authority have confirmed that they have no objections to this proposal. They have confirmed that the proposed visibility splays can be accommodated within land owned by the Highways Authority and the applicant, and these would meet highway safety standards. Local Drainage No objections. Drainage officers have recommended a pre-**Authority** commencement condition be added with any approval. No Objection:- Archaeology Officer has indicated the purpose will Archaeology officer not have a harmful impact on archaeology as long as conditions are attached to any approval. **Ecology Officer** No Objection - We have reviewed the ecological information submitted in support of this planning application and advise that

	sufficient information has been provided. If planning permission is granted, we advise that a condition securing the implementation of ecological enhancements is attached.
Berkshire Newt Officer	No Objection – Mandatory conditions and informatives within the Certificate (on page 2) that must be used in verbatim on the decision notice. This is in order to comply specifically with conditions in the council's district licence.
Conservation Officer	19.06.2024 - Neutral - the concern would be the additional visual impact due to the appearance of the obscure glazing. The principle of converting the barn to residential use has an impact on the character and appearance of the building, however, this is acknowledged to be necessary for the viable use of the building. Nevertheless, the impact of such large areas of obscure glazing (which are synonymous with domestic, suburban properties) would likely be quite visually striking.
	Historic England's guidance on Adapting Traditional Farm Buildings (2017) notes that introducing natural light is often difficult to historic farm buildings. They generally advise that existing openings are used, and that new windows and doors can be expressed in a modern semi-industrial way (which ties in with the agricultural/light industrial character of the farm buildings). This suggests that there isn't an inherent concern about the use of modern materials, however, these should not result in an overly domestic appearance externally.
	The guidance notes that large cart doors/porches can be treated with slightly recessed entrance screens, however, this can sometimes give too much prominence to these openings and the guidance discusses ways in which to reduce the impact of glazing (such as retaining barn doors, as is proposed). Our concern is that the use of obscure glazing further increases the visual impact of the large areas of glazing rather than reducing it and that the obscure glazing would be read as a distinctly domestic feature, externally.
	In this case, it would likely result in a low level of less than substantial harm to the significance of the barn. In line with para 208 of the NPPF this harm should be weighed against the public benefits of the proposal including, where appropriate, securing its optimum viable use. If there is only one viable use, this is the optimum viable use is the one that is likely to cause the least harm to the significance of the asset. Planning officers therefore need to be satisfied that all other alternative uses can be ruled out (due to site constraints etc.).
	03.05.2024: No Objection, officers consider the rebuilding of the rear outshot (retaining historic timbers where possible) is appropriately justified and where the braces (to frame GL G) are poorly detailed and cannot be repaired with traditional materials and methodologies, their replacement would be appropriate (subject to detail). Thank you for the further information on the West wall, in this case officer would consider re-instating the northern mid-rail and altering/augmenting the existing studs

appropriate. Officers have no objections as long as conditions are attached.

No Objection - The proposed car port would obstruct Footpath 158/1 Bucklebury. We understand that planning permission for the car port will need to be granted in order for the Ministry to finalize the diversion order to make the feetpath away from the

Countryside and Public Right of Way Officers

the car port will need to be granted in order for the Ministry to finalize the diversion order to move the footpath away from the car port: Town and Country Planning Act 1990 (legislation.gov.uk).

The proposed diversion is very small. The actual legal line which

The proposed diversion is very small. The actual legal line which is subject to the application for diversion has been blocked and unused by the public for at least 15 years – quite possibly for a longer period, as people walk diagonally across the field to the north instead – the public footpath has been signed as running diagonally across the field rather than along the actual legal line that Hawkridge Farm now wish to divert.

There is some ambiguity about the public footpath historically, and potential issues with the informal diagonal alternative route – a diversion order would give clarity to the legal line.

WBC Planning Policy CS18 states: "Developments resulting in the loss of green infrastructure or harm to its use or enjoyment by the public will not be permitted. Where exceptionally it is agreed that an area of green infrastructure can be lost a new one of equal or greater size and standard will be required to be provided in an accessible location close by."

Bearing in mind that the diversion will give an almost identical route, very nearby, we don't think it can be said that the diversion stemming from the development would be a loss of green infrastructure in terms of the public footpath — especially as the diversion will create an almost identical public footpath.

We consider that the diversion order would be better describing the diversion as being of the 'full width of the public footpath' rather than a public footpath with width 'maximum of 2 metres', and that the proposed new route should be described more accurately than 'a maximum of 2.5 metres' (i.e. we believe the

new route is to be 2.5m wide, with a 2m pinch point – this should be identified on the order). We will point this out to the Ministry of Transport.

The alternative route must be an attractive alternative, and this would probably be dealt with via the diversion order process, because the width will be addressed and the new line has to be certified in terms of its condition.

Finally, an important consideration is that any diversion may fail, so should this happen, the existing line needs to remain available for public use.

West Berks Ramblers

No Objection - On balance, we would prefer the proposed diversion of the right of way to a parallel line a few metres to the north of its current line. However, we would also accept the

	extinguishment of the section through the property as long as the de facto and much-used footpath through the adjacent field is added to the definite map of rights of way.
Tree Team	No Objection. The Tree Officer has recommended landscaping condition be attached to any approval given.
West Berkshire Countryside Society	No substantive response received.
Frilsham Parish Council	 Objection:- Moving of the footpath. It was questioned whether the moving of the footpath had been agreed by the Rights of Way Officer, and what the process was for moving a footpath. Concern has been raised about the proposed footpath route in terms of it being maintained and therefore accessible. Access to the site by construction traffic. Access to the site with large vehicles is going to be difficult given the size of the roads involved. A route should be specified for all construction traffic to use, such that it all enters the site from the south (Bucklebury direction)and does not attempt to come or go north (Frilsham direction) from the site. There is frequently flooding on Chapel Lane/Pot Kiln Lane where the access for the Barn is proposed. This may be exacerbated by the development with potentially more runoff from the drive area. It is thought that there might be a blocked drain in the location of the flooding which needs more regular clearance.

Public representations

- 4.2 Representations have been received from 81 contributors, 48 of which support, and 33 of which object to the proposal.
- 4.3 The full responses may be viewed with the application documents on the Council's website, using the link at the start of this report. In summary, the following issues/points have been raised:

Objections summary:

- · Not enough amenity land
- Lack of parking
- Light pollution impacting dark skies
- Development would cause harm to the AONB.
- Harmful to protected species and ecology
- Development would block a footpath
- Development would lead to diversion of the footpath
- Unauthorised works have been conducted on site
- Urbanisation of the site leading to a loss on rural character.
- Overdevelopment of the site
- Development would lead to dangerous access arrangements.

- Conservation would have a negative impact on the historical character of the building.
- Increase in traffic
- Increase dwelling leads to increase in domestic noise.
- Occupants of Owl House will be overlooked by occupants of the new development.
- The development will reduce current expectation of privacy enjoyed by occupants of Owl House.
- The proposed hedge by the diverted footpath might become overgrown and then the footpath would be unusable.
- Proposal will lead to an expensive home not a starter home.
- Development would harm the tranguil settling of Hawkridge Farm.
- The car port would become flooded.
- The change of agricultural land to residential in not acceptable.
- Hawkridge Barn cannot be said to be a genuinely redundant.
- The development would harm the owl boxes on neighbouring land.
- The development would cause the site to flood.
- Create a precedent
- Conflicts with Bucklebury Vision.
- Would be contrary to policies 180, 182, 185, 189, 191, 205, 206, 207, 208 of the NPPF.
- Would be contrary to North Wessex Downs Area of Outstanding Natural Beauty Management Plan 2019-2024.
- Would be contrary to Local Development Policy.

Support summary:

- Will bring a redundant building back to life.
- Will secure a use for an historical building.
- The proposed is in keeping with the character of the area.
- The proposed parking is discrete
- Ecology enhancements
- Development will increase in biodiversity
- The proposed conservation will improve the plot of land.
- The development will preserve the heritage of the barn
- Sympathetically ensuring the historic fabric of the timber framed barn is restored.
- The proposal will lead to a footpath diversion which will be an improvement the existing definitive route.
- The development will enable the barns original form to be maintained in the rural setting and can be enjoyed by walkers and the local community for many generations to come.
- The barn is no longer attached to a working farm or agricultural land.
- Provide a dwelling for a family.
- The proposed development would have negligible effect on traffic.
- The definitive footpath 158 has been blocked and not use for many years. The development will resolve this issue.
- Improved design on the previous application.
- Benefit the community as the improvements will have a positive impact on its visual appearance.
- Preserve the setting of the listed building.
- Retain the strong visual design links to the barn's agricultural history.
- Sympathetic conversion
- Carbon efficient home
- Positive impact on walkers.

- Complies with policies 84b of the NPPF
- Complies with local development policies

5. Planning Policy

- 5.1 Planning law requires that applications for planning permission be determined in accordance with the development plan, unless material considerations indicate otherwise. The following policies of the statutory development plan are relevant to the consideration of this application.
 - Policies ADPP1, ADPP5, CS1, CS4, CS13, CS14, CS15, CS16, CS17, CS18 and CS19 of the West Berkshire Core Strategy 2006-2026 (WBCS).
 - Policies C1, C3 and C4 of the Housing Site Allocations Development Plan Document 2006-2026 (HSA DPD).
 - Policies OVS6 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007).
- 5.2 The following material considerations are relevant to the consideration of this application:
 - The National Planning Policy Framework(NPPF)
 - The Planning Practice Guidance (PPG)
 - Quality Design SPD (2006)
 - House Extensions SPG (2004)
 - Local Transport Plan for West Berkshire 2011-2026
 - Manual for Streets
 - North Wessex Downs AONB Management Plan 2019-2024
 - North Wessex Downs AONB Position Statement on Housing
 - North Wessex Downs AONB Position Statement on Setting
 - WBC Cycle and Motorcycle Advice and Standards for New Development
 - Bucklebury Village Design Statement
 - West Berkshire Landscape Character Assessment (2019)

6. Appraisal

- 6.1 The main issues for consideration in this application are:
 - Principle of development
 - Impact on character and appearance
 - Impact on the North Wessex Downs National Landscape
 - Impact on neighbour and occupier amenity
 - Impact of the local highway network
 - Impact on public right of way
 - Impact on a heritage asset
 - Impact on ecology
 - Impact on trees
 - Impact on drainage
 - Contribution to west Berkshire housing stock

Principle of development

6.2 The development site is not located within a defined settlement boundary and as such is located within the open countryside in terms of Policy ADPP1. The site is also within

the North Wessex Downs National Landscape. Strategic policies ADPP1 and ADPP5 provide that only appropriate limited development will be allowed, and that the impact on the NWDNDL will be the primary consideration. According to Policy CS1, new homes will be located in accordance with the spatial strategy and primarily within settlement boundaries and allocated sites. In this context, policy C1 provides a presumption against new residential development outside of the settlement boundaries, subject to a number of prescribed exceptions.

- 6.3 One exception is Policy C4 which cover the conversion of existing redundant buildings in the countryside to residential use. The development will be allowed as long as it meets criteria 1 to 5.
- 6.4 The first criterion of policy C4 is the proposal involves a building that is structurally sound and capable of conversion without substantial rebuilding, extension or alteration.
- 6.5 A structural survey has been submitted which concludes the Barn is structurally sound and capable of conversion. The proposed plans demonstrate that the conversion can be completed without substantial rebuilding, extension or alteration. It is considered the proposal complies with point 1 of policy C4.
- 6.6 The second criterion of policy C4 is the applicant can prove the building is genuinely redundant and a change to a residential use will not result in a subsequent request for a replacement building.
- 6.7 We have received a number of objections which states the barn is being used / was used for agricultural purposes. We also have received support letters which state that the barn has been used for domestic purposes.
- 6.8 It is of note the Barn and land the subject of this application were included in householder applications submitted in 2002 and 2004. The proposed site plan submitted with 02/01755/HOUSE labels the barn and land within the domestic curtilage of Hawkridge Farmhouse.
- 6.9 When the officer visited the site in 2020 the barn was being used for adhoc storage of both domestic items and tools. When visited recently, the site was being used for domestic storage.
- 6.10 Objectors have provided photos of the barn being used for lambing. One of the photos shows a mini metro car which would demonstrate to officers this photo was taken some time ago. They also show a tractor. It is noted within the photo with a tractor there is also domestic paraphernalia such as garden parasol.
- 6.11 Essentially this barn has had multiple different uses over the years. Within the last 10 years, it would seem on balance of probabilities the barn and land to the immediate north has been used in a domestic capacity.
- 6.12 The test for redundancy with regards to C4 is further explained in the supportive text point 4.31 which states for "a building to be considered redundant, it is important that the original use of the building for that purpose no longer exists. If the building is performing an essential function and the conversion will lead to a request that a replacement building be provided elsewhere, now or within the foreseeable future, then the conversion will not be covered by this policy. A subsequent application for a replacement building may well be refused."
- 6.13 Hawkridge Farmhouse is a sizeable property and officer consider it unlikely the occupiers now or in the future would need domestic storage of this size.

- 6.14 Notwithstanding the above, the barn has been separated from its original agricultural unit. The agricultural land surrounding the barn and its curtilage is within different land ownership to the applicants. Officers questioned the agent who has stated the applicant does not have any land which can service the barn in a practical way. However, it later came to light that the applicants did in fact own 0.33ha of land (a paddock of 0.15ha and copse of 0.18ha) located approximately 75m to the south of the application building, on the opposite side of the main farmhouse. They also supply a letter from an agricultural consultant who concluded that the conversion of the barn to a residential use would not generate a requirement for a replacement barn. While it is disappointing that this information was omitted until a late stage. Officers believe it was a genuine error by the applicant and agent. In any event, it does not materially change officer conclusions. The additional land in the applicant's ownership is not of a size which could be viable as an agricultural enterprise. It is still true the barn has been separated from its original agricultural unit.
- 6.15 The land in question would not benefit from permitted development right under The Town and Country Planning (General Permitted Development) (England) Order 2015 Part 6 because according to D.1 (Interpretation) of Part 6, "agricultural land" means "land which, before development permitted by this Part is carried out, is land in use for agriculture which is so used for the purposes of a trade or business, and excluded any dwellinghouse or garden." As such, a pre-requisite of benefiting from agricultural permitted development rights is that there is an agricultural use in existence immediately before commencement of the development (although any subsisting agricultural use on the unit need not be directly related to the purpose for which a building is subsequently required); and that it must be used for the purpose of a trade or business (as opposed to, for example, "hobby farming", for which permitted development rights do not apply.
- 6.16 Furthermore, Part 6 Class B states that development would be carried out on a separate parcel of land forming part of the unit which is less than 0.4 hectares in area. Therefore a future replacement barn under permitted development is not possible.
- 6.17 If any planning application came in for any building to service the land for agriculture or any storage purpose it would be strongly resisted by officers due to the policy advice contained in policy C4 and would be a material consideration in the unlikely event a request for an additional building was received.
- 6.18 When considering all above, officers consider that the barn has not provided an essential function to agriculture for some time. The land in question has been maintained without the use of the barn for a long period of time. There is no requirement in this policy for the applicant to provided marketing material to demonstrate redundancy. It is unlikely that a request for replacement building be provided elsewhere, within the foreseeable future by the applicant.
- 6.19 Officers consider the barn is genuinely redundant and a change to a residential use will not result in a subsequent request for a replacement building. Thus, the proposed development complies with point 2 of policy C4.
- 6.20 The third criterion of policy C4 is whether the environment is suitable for residential use and gives a satisfactory level of amenity for occupants.
- 6.21 The barn is within the domestic curtilage for Hawkridge Farmhouse and has been used in an adhoc domestic capacity for a number of years. Officers originally did have concerns with the distances between large windows on the South elevation and the frontages of Owl House and Hawkridge Farmhouse. Amended plans were received, which demonstrated the large windows on the South elevation as obscure glazed. It is considered that this has addressed officers' concerns and allowed a satisfactory level

- of amenity for future occupants. A more detailed explanation will be given in the neighbour and occupier amenity section of this report. Officers have concluded that the proposal would be compliant with point 3 of policy C4.
- 6.22 The fourth criterion of policy C4 is whether it has no adverse impact on / does not affect rural character; and the creation of the residential curtilage would not be visually intrusive, have a harmful effect on the rural character of the site, or its setting in the wider landscape;
- 6.23 The proposed development is within the residential curtilage of Hawkridge Farmhouse. The proposal would create an independent dwelling with its own residential curtilage. Visually the new residential curtilage would replace the existing residential curtilage of Hawkridge Farmhouse which means there would be a very limited effect on the rural character of the site or the wider landscape. A landscaping condition will be applied and this will help soften the transition between domestic curtilage and the open countryside. Officers considered that the proposal would not have an adverse impact on the rural character and thus complies with point 4 of policy C4.
- 6.24 The fifth criterion of policy C4 seeks to ensure that the proposed conversion retains the character, fabric and historic interest of the building and uses matching materials where those materials are an essential part of the character of the building and locality;
- 6.25 The Senior Conservation and Design Officer has viewed the application and has taken a neutral position. Officers understand that the addition of obscure glazing on the south elevation may cause a low level of less than substantial harm to the significance of the barn but this need to be balanced with securing optimum viable use. Officers considered that residential use would be the most optimum use. The proposal only proposes four small new openings to the barn. The rest of the openings are being reused. The proposal makes use on the original materials which reflect the locality. When reviewing the submitted structural report, heritage impact statement and proposed plans it is considered that the conversion can be carried out in a sensitive way. The barn would retain its character and historic interest of the building would be preserved. Thus, the proposal would on balance be compliant with point 5 of policy C4.
- 6.26 Finally, the sixth criterion of policy C4 seeks to ensure that the impact on any protected species are assessed and measures proposed to mitigate such impacts.
- 6.27 An ecological assessment has been undertaken and reviewed by the LPA's ecologist who raised no objections as long as conditions are agreed. Conditions have been recommended to provide ecology enhancement to the scheme. Objectors have raised concerns with regards to an Owl nesting box. Officers have contacted the Ecologist with regard to this matter. They have confirmed that the Owl Nesting box would be a good distance away from development site. Additionally, the proposal is in a conservation which has very little external works. Thus, the works would not affect Owl nesting box. The ecology assessment confirms that the proposal would not have a materially harmful impact on any protected species. Thus, the proposal would be compliant with point 6 of policy C4.
- 6.28 In conclusion, the proposed development is considered by officer's to be compliant with policy C4. There is a presumption in favour of the proposed development providing there are no adverse impacts that would outweigh the benefits, when assessed against the policies in this Local Development Plan taken as a whole.

Impact Character, Appearance and North Wessex Downs

- 6.29 Policy ADPP5 is the spatial strategy for the North Wessex Downs NDL. Recognising the area as a national landscape designation, the policy envisions that development will conserve and enhance the local distinctiveness, sense of place and setting of the AONB whilst preserving the strong sense of remoteness, tranquillity and dark night skies, particularly on the open downland. Development will respond positively to the local context, and respect identified landscape features and components of natural beauty.
- 6.30 Policy CS14 finds that new development must demonstrate high quality and sustainable design that respects and enhances the character and appearance of the area, and makes a positive contribution to the quality of life in West Berkshire.
- 6.31 Policy CS19 finds that development should ensure diversity and local distinctiveness of the landscape character of the District is conserved and enhanced, the natural, cultural, and functional components of its character will be considered as a whole. Having regard to the sensitivity of the area to change and ensuring that new development is appropriate in terms of location, scale and design in the context of the existing settlement form, pattern and character.
- 6.32 Policy C3 provides that the design of new housing, including extension and alterations must have regard to the impact individually and collectively on the landscape character of the area and its sensitivity to change.
- 6.33 The development site is within the open countryside. North of the development site there is an open agricultural field which inclines upward towards a forest. The site is in a rural setting. Hawkridge Farmhouse, Owl House and the Barn make a cluster of three buildings. Both Hawkridge Farmhouse and Owl House look out onto the Barn.
- 6.34 It is considered the introduction of a hedgerow would soften the interface between the residential curtilage and open countryside. By the nature of this development being a conversion, little change is proposed to the external appearance of the Barn. Officers understand that the addition of obscure glazing on the south elevation may cause a low level of less than substantial harm to the significance of the barn, but this need to be balanced with securing the optimum viable use. The south elevation of the property faces a residential courtyard with domestic paraphernalia and feature. Officers consider that obscure glazing would have a very localised and immediate impact. Due to the south elevation looking out onto an established urbanised domestic area, officers feel they could not raise an objection.
- 6.35 Officers consider the barn will still read as a barn from long ranging views to the north of the site. The proposed underground carport will have a green roof which means it will blend into the rural landscape. At stated previously, the barn is within the residential curtilage of Hawkridge Farmhouse as such domestic paraphernalia is already present to the north of the site. There will be no extension of domestic curtilage as part of this proposal so there would be no encroachment into the countryside.
- 6.36 A special quality of the North Wessex Downs National Landscape is dark skies. Objectors have raised concerns with regard to light pollution. Map of light control zones within the North Wessex Down guide to good external lighting shown the site being within zone E1 (Rest of North Wessex Dwon National Landscape). Only four small openings are being added to the barn. All the other opening are being reused. There is already a large window on the north elevation which looks out onto open field. As the barn is considered to be ancillary domestic use to Hawkridge farmhouse. No external lighting is proposed as part of this application, a condition curtailing the use of

- external light can be applied to the permission. With regards to light spill from the barn, officers considered that future occupiers would have lights on for limited hours during evening periods. In the summer time these periods would be significantly shorter. It is also likely future occupiers would have blinds or curtains which would stop light spill. Officers considered that light spill would have a negligible impact on the character of the North Wessex Downs National Landscape.
- 6.37 There has also been concerns from objectors with regards to addition of a dwelling affecting the special quality of tranquillity. NPPG finds for an area to justify being protected for its tranquillity, it is likely to be relatively undisturbed by noise from human sources that undermines the intrinsic character of the area. It may, for example, provide a sense of peace and quiet or a positive soundscape where natural sounds such as birdsong or flowing water are more prominent than background noise, e.g. from transport. There are two dwellings in very close proximity to the site. Therefore, as a baseline there is already some domestic noise present near the site. The additional dwelling would have a negligible impact on the tranquillity experienced on site. Officers consider that natural sounds would still be prominent if this development was to go ahead. Officers consider that special quality of tranquility would be preserved.
- 6.38 On balance, officers consider that the proposal will not have a materially harmful effect on the character and appearance of the local area and North Wessex Downs National Landscape. The proposal on balance complies with ADPP5, CS14, CS19 of West Berkshire Core Strategy (2006-2026) and C3 of Housing Site Allocations Development Plan Document adopted May 2017.

Impact on neighbour, occupier and private residential amenity

- 6.39 Policy CS14 seeks high quality design to ensure development respects the character and appearance of the area and makes a positive contribution to the quality of life in West Berkshire. This can be interpreted as requiring development to not have an adverse impact on neighbouring amenity or future occupiers of the proposed development.
- 6.40 Quality Design SPD finds that the perception of privacy at the front of a dwelling varies depending on location; therefore distances between building frontages will vary and in selected locations can be as close as 9 metres. However, where the distance between frontages is less than 21 metres, the design of the buildings will need to be carefully considered in terms of window design, location and internal arrangements to minimise overlooking and create privacy.
- 6.41 Officers consider there to be an acceptable front-to-front relationship with Hawkridge Farmhouse and the Barn. There is approximately 12.5m between the two properties. The shared driveway area of Owl House and Hawkridge Farmhouse abuts the south elevation of the Barn. Officers raised concerns with the applicant with regards to future occupiers being overlooked. Amended plans have been received which add obscure glazing to the proposal which can be secured by condition. Officers believe that if the proposed obscure glazing condition was not in place then future occupiers would be materially overlooked by Hawkridge Farmhouse and they would not enjoy a sense of privacy within their home. Officers consider that the proposed obscure glazing would on balance alleviate officer concerns with regards to overlooking and allow a sense of privacy for future occupiers. Officers also note that the internal layout configured will minimise overlooking and create privacy.
- 6.42 With regards to overlooking from the proposed dwelling (the Barn) into Hawkridge Farmhouse, officers consider the effect on overlooking not to be as severe because the Hawkridge Farmhouse windows are smaller and there is a residential court

- between the properties. The obscure glazing would on balance resolve the issue of overlooking and the occupiers of Hawkridge Farmhouse would still have a good level of privacy.
- 6.43 With regards to overlooking from the proposed dwelling (the Barn) into Owl House and vice versa, Officer considers that the properties are at a sufficient distance and angle not to cause materially harmful overlooking to each other.
- 6.44 Quality Design SPD finds that depending on the size of the dwelling, a garden should be large enough to accommodate such features as garden shed, washing lines and other domestic features and should allow for opportunities for sitting outside in comfort and reasonable privacy and, in family dwellings, for children's play. It is the quality of outdoor space, as detailed above, that matters most but as a general guide 3 or more bedroom houses and bungalows should have about 100 sq.m of private outdoor amenity space.
- 6.45 With the diversion of the Footpath BUCK/158/1 secured, then the proposal would have over 100 sq.m of private outdoor amenity space. Officer considers that the proposed plans have demonstrated that good quality private amenity space can be secured. Landscaping condition can be used to secure a good quality landscaping scheme.
- 6.46 Concerns have been raised from objectors that the Linhay Barn has openings to which the occupiers of Owl House could look thought into the private outdoor amenity space of the Barn. It should be noted that the Linhay Barn is not considered to be a habitable room. In addition, future occupiers of the barn would have access to other privacy outdoor amenity space and a landscaping condition could be used to create a good quality outdoor amenity space. Thus, officers would not seek a refusal on this basis.
- 6.47 Concerns have been raised with regards to light spill into neighbouring properties. It is considered that obscure glazing would decrease the amount of light spill from the south elevations towards Hawkridge Farmhouse and Owl House. Officers have also had regard to the fact that future occupiers would have lights on for limited hours during evening periods. In the summertime these periods would be significantly shorter. It is also likely future occupier would have blinds or curtains which would stop light spills onto neighbouring properties. As such officers would not seek a refusal on this basis.
- 6.48 Concerns have been raised by objectors with regards the additional dwelling generating additional noise. There are already two dwellings adjacent to the site. The addition of one more dwelling is unlikely to increase noise levels in a way which would be materially harmful to neighbouring amenity. Thus, officer would not seek a refusal on this basis.
- 6.49 In conclusion, when taking into account this site is constrained by heritage assets, it is considered that on balance the proposal would not have a martially harmful impact on neighbour, occupier and private residential amenity.

Impact on the local highway

6.50 Policy CS13 of the Core Strategy relates to access, parking and turning and highway impacts of development. Policy P1 of the Housing Site Allocations DPD sets out relevant parking standards. The NPPF indicates development should only be prevented or refused on highways grounds if there would be an unacceptable impact on highway safety, or the residual cumulative impacts on the road network would be severe.

- 6.51 The Local Highways Authority have confirmed that they have no objections to this proposal. They have confirmed that the proposed visibility splays can be accommodated within land owned by the Highways Authority and the applicant, and these would meet highway safety standards.
- 6.52 The Local Highway Authority have been made aware of a fence being erected next the proposed access on neighbouring land. The Local Highways Authority maintains that even with this fence in place, the access would still be safe. The Local Highways Authority have also been made aware that the entrance on site is unauthorised development and doesn't have a permitted development fallback position. The Local Highways Authority have assessed the access as a new access and believe it has been designed in line with highway standards.
- 6.53 It is considered the proposal is compliant with CS13 of West Berkshire Core Strategy (2006-2026) and policy P1 of Housing Site Allocations Development Plan Document adopted May 2017.

Impact on a public right of way

- 6.54 Policy CS18 seeks the protection and enhancement of green infrastructure. For the purpose of this policy green infrastructure is defined as parks and public gardens, Natural and semi-natural green spaces, green corridors (including river and canal banks, cycleways and rights of way), outdoor sports facilities, Amenity green space, provision for children and teenagers, allotments, community gardens, cemeteries and churchyards, lakes and waterways, green roofs and walls and designated local green space.
- 6.55 Policy CS18 finds that developments resulting in the loss of green infrastructure or harm to its use or enjoyment by the public will not be permitted. Where exceptionally it is agreed that an area of green infrastructure can be lost a new one of equal or greater size and standard will be required to be provided in an accessible location close by.
- 6.56 Footpath BUCK/158/1 runs through the development site. This erection of the carport would be directly in the middle on footpath BUCK/158/1. The applicants have applied for a footpath diversion under section 247 of the Town and Country Planning Act 1990. This is a provision which allows the Secretary of state to grant a footpath diversion where it is affected by development.
- 6.57 Officers contacted the SoS who confirmed that there have been no valid objections to the order. A draft order has been drafted and would be rectified if this application is recommended for approval.
- 6.58 The diversion of the footpath is imperative to making sure this development has adequate outdoor amenity space. If the footpath is not diverted, then future occupiers would have less a 100 square metres of private amenity space. A Grampian condition should be used to make sure the footpath is diverted before the dwelling can be occupied to ensure there is efficient private amenity space for future occupiers.
- 6.59 It is considered that the path would only be diverted a few metres to the north of the site. The footpath users experience of the path would not be materially affected. The public rights of way officer have raised no objections to the diversion of the footpath. It should also be noted that the LPA public right of way officers raises no objections to the diversion of the footpath.
- 6.60 It is considered that the plans demonstrate the footpath can be diverted in a sensitive way. It meets the exception with policy CS18 and thus the proposal does comply with CS18 of West Berkshire Core Strategy (2006-2026).

Impact on a heritage asset

- 6.61 Policy CS19 finds that development should ensure diversity and local distinctiveness of the landscape character of the District is conserved and enhanced, the natural, cultural, and functional components of its character will be considered as a whole. Having regard to the conservation and, where appropriate, enhancement of heritage assets and their settings. Proposals for development should be informed by and respond to the nature of and the potential for heritage assets identified through the Historic Environment Record for West Berkshire and the extent of their significance.
- 6.62 The LPA's Archaeologist has raised no objection to the proposal provided conditions are in place to secure a programme of building recording and programme of archaeological work. Thus, the proposal would have an acceptable impact on archaeology.
- 6.63 Officers understand that the addition of obscure glazing on the south elevation may cause a low level of less than substantial harm to the significance of the barn, as has been noted by the conservation officer in discussions with the case officer, but this needs to be balanced with securing the optimum viable use for the building. Securing the optimum viable use will ensure that the best opportunity is achieved for the preservation and conservation of the building as a heritage asset through ongoing investment in its upkeep. Failing to secure optimum viable use puts the building at risk of falling into disrepair and ultimately being lost as a heritage asset in the event that securing its viable future becomes unachievable, i.e. the building falls into disuse and disrepair.
- 6.64 As previously stated, the barn has lost nearly all the land associated with it historical agricultural purpose. It is considered that modern agricultural farm equipment would be unsuitable for storage in this type of barn. Additionally, the use of the barn for keeping livestock would not meet modern animal welfare standards. The animals may also damage the listed building. It is considered that the barn would also be unsuitable for storing hay because the barn would not have the right level of natural airflow to prevent spoilage. The letter from the agricultural consultant finds that the barn is much larger than could reasonably be necessary to support any agricultural and forestry use of the owned land.
- 6.65 A class E (retail and similar) or B (office and industrial) commercial use would not be likely to be considered acceptable in this rural location. It is considered that these uses would require more intensive alterations to the barn to make these uses viable. For example, significantly increase hard standing for parking for customers. Thus, class E and B uses would be supported in this location and would not be supported by our development plan policies.
- 6.66 The barn has been included in the domestic curtilage of Hawkridge Farmhouse since 2002. A property of Hawkridge Farmhouse size does not require approximately 170 sqm of domestic storage.
- 6.67 Sustaining heritage assets in the long term often requires an incentive for their active conservation. Putting heritage assets to a viable use is likely to lead to the investment in their maintenance necessary for their long-term conservation.
- 6.68 Officer considers the conversion to an independent dwellinghouse would be the Barn's optimum viable use. This use is the one likely to cause the least harm to the significance of the asset, not just through the limited extent of necessary alterations to achieve this use, but also as a result of subsequent wear and tear and potential for future changes of use case and user.

- 6.69 The Conservation Officer has raised that they do not support obscure glazing on the south elevation but they are content with the proposal in every other regard. The obscure glazing would lead to less than substantial harm to the significance of the Barn.
- 6.70 The NPPG finds that where a development proposal will lead to less than substantial harm to the significance of a designated heritage asset, the National Planning Policy Framework (paragraph 208) requires that this harm should be weighed against the public benefits of the proposal including, where appropriate, securing the optimum viable use of that asset.
- 6.71 In terms of public benefits, the proposal would secure the optimum viable use of a heritage asset in support of its long-term conservation. The proposal would secure the Barns future as a designated heritage asset which users of the footpath could enjoy as they walk past. The addition of obscure glazing on the south elevation is critical to achieving a good level of privacy for future occupiers of the Barn.
- 6.72 On balance officer have concluded that the public benefits of the scheme would outweigh the less than substantial harm to the significance of a designated heritage asset. Thus, on balance, the proposal would comply with CS19 of West Berkshire Core Strategy (2006-2026).

Impact on ecology and trees

- 6.73 Policy CS17 seeks to make sure that biodiversity and geodiversity assets across West Berkshire will be protected, conserved and enhanced. Development which may harm, either directly or indirectly, these assets will only be allowed where there are no reasonable alternatives and there are clear demonstrable social or economic benefits of regional or national importance that outweigh the need to safeguard the site or species and that adequate compensation and mitigation measures are provided when damage to biodiversity/geodiversity interests are unavoidable.
- 6.74 An ecology report has been submitted with this application. The surveys and report were undertaken by a suitably qualified Ecologist. The site plan shows that landscaping is proposed. Ecology and Tree Officers have raised no objection to this proposal or the report as long as conditions are applied to any permission granted. The Tree officer noted that the public right of way diversion is close to trees on site but a condition can be used to mitigate the potential harm.
- 6.75 The Newt Officer has confirmed that the applicant has engaged in the Great Crested Newt District Licensing Scheme and that a certificate was issued on the 3rd of June 2024. This has resolved the Newt Officer previous objection to the proposal.
- 6.76 Objectors have raised that there is an owl nesting box within in the adjacent barn to the west of the site. The ecologist has reviewed data provided by the Barn Owl Trust. The ecologist has confirmed that the proposed works would not affect the owl nesting box. A lighting condition can be used to prevent harm from artificial lights.
- 6.77 With conditions, the proposed development is considered to be acceptable, and the proposal is compliant with CS17 of West Berkshire Core Strategy (2006-2026)

Impact on drainage

6.78 The proposed development site in located within flood zone 1 and is considered not to be in a Critical Drainage Area. The proposed development is considered minor and therefore a Flood risk Assessment is not required with this application.

- 6.79 Drainage information has been submitted with the application and review by the Local Flood Authority who raises no objection if conditions are applied.
- 6.80 These arrangements are considered to be acceptable, and the proposal is compliant with CS16 of West Berkshire Core Strategy (2006-2026).

Contribution to West Berkshire housing stock

6.81 The proposal would lead to the addition of 1 dwelling to West Berkshire Council's housing stock which would be considered to be a minor benefit in the planning balance.

Parish Council representations

- 6.82 The site is within the parish of Bucklebury. The Parish Council raised objection to the proposal and continued to do so throughout the re consultation period.
- 6.83 The parish object to large windows both south and (particularly) north will result in significant light spillage at night affecting the dark skies of the AONB and resulting in disturbance to wildlife (owls, bats, etc. If the application is approved, any external lighting should be subject to an external lighting plan. Officers have addressed this concern.
- 6.84 The parish has objected to the proposal on highway safety grounds. The Local Highways Authority have reviewed the proposal and deem the access to meet highway safety standards. The proposal is also compliant with policy P1, thus officers could not sustain a refusal reason of this ground.
- 6.85 The Parish has raised concerns with regards to neighbouring amenity. Officers have addressed this concern.. With conditions amenity issues can be overcome. Thus, officers consider on balance that the local planning authority could not sustain a refusal reason of this ground.
- 6.86 The Parish has raised concerns with regards to drainage and flooding. The Local Drainage Authority has reviewed the proposal and has raised no objection. The supporting drainage information is compliant with policy CS16. Thus, officers could not sustain a refusal reason of this ground.
- 6.87 Officer has noted an objection from Frilsham Parish Council a neighbouring parish. The officer's report above addresses concerns with regard to footpath diversion, highways and flooding in the above report
- 6.88 The issues raised by the Parishes have therefore been duly considered.

7. Planning Balance and Conclusion

- 7.1 Paragraph 38 of the NPPF finds that Local planning authorities should approach decisions on proposed development in a positive and creative way. They should use the full range of planning tools available, including brownfield registers and permission in principle, and work proactively with applicants to secure developments that will improve the economic, social and environmental conditions of the area. Decision-makers at every level should seek to approve applications for sustainable development where possible.
- 7.2 Officers find that this decision is finely balanced.

- 7.3 The proposed development is compliant with policy C4 which means there is a presumption in favour of the proposed development. It is considered that there are no adverse impacts that would outweigh the benefits, when assessed against the policies in this Local Development Plan taken as a whole.
- 7.4 The proposed use of the barn as a dwelling is considered to be the optimum viable use of that asset. While the obscure glazing would lead to less than substantial harm to the significance of the Barn. This needs to be weighed against the public benefit of the proposal. The public benefit of this proposal would be
 - Secure the optimum viable use of a heritage asset in support of its long-term conservation.
 - Secure the Barns future as a designated heritage asset which users of the footpath could enjoy as they walk past.
 - Make a small contribution to West Berkshire Council housing land supply.
 - Bring a redundant building back into a sustainable use.
- 7.5 It is considered that the public benefits of the scheme would on balance outweigh the less substantial harm to the significance of the Barn caused by this proposal.
- 7.6 Officers consider that all the technical issues have been either overcome during the course of the application or can be dealt with via planning conditions.
- 7.7 Thus, it is recommended that this application is recommended for approval subject to conditions.

8. Full Recommendation

8.1 To delegate to the Development Control Manager to GRANT PLANNING PERMISSION subject to the conditions listed below.

Conditions

1. Commencement of development

The development hereby permitted shall be begun before the expiration of three years from the date of this permission.

Reason: To comply with Section 91 of the Town and Country Planning Act 1990 (as amended by Section 51 of the Planning and Compulsory Purchase Act 2004).

2. Approved plans

The development hereby permitted shall be carried out in accordance with the approved plans and documents listed below:

- Locality Plan and Block Plan as Existing drawing number 2038 900 rev E
 Temple Ford Design Ltd received 26.06.2024
- Block Plan as Proposed drawing number 2038 D01 rev K by Temple Ford Design Ltd received 21.05.2024
- First Floor Plan as Proposed drawing number 2038 D03 by Temple Ford Design Ltd received 13.11.2023
- Roof Plan as Proposed drawing number 2038 D07 rev A by Temple Ford Design Ltd received13.11.2023

- Application Form received 13.11.2023
- Ground Floor Plan As Proposed drawing number 2038 D02 rev C by Temple Ford Design Ltd received 24.05.2024
- North and South Elevations As Proposed drawing number 2038 D04 rev D by Temple Ford Design Ltd received 24.05.2024
- North, East and West Elevations as Proposed drawing number 2038 D05 rev
 B by Temple Ford Design Ltd received 23.04.2024
- Detailed Cross Section A-A As Proposed drawing number 2038 D10 Rev C by Temple Ford Design Ltd received 23.04.2024
- Carport Plan and Section As Proposed drawing number 2038 D13 rev B by Temple Ford Design Ltd received 23.04.2024
- Proposed Cross section Through Carport drawing number 2038 D14 rev A by Temple Ford Design Ltd received 23.04.2024
- Elevation of west wall drawing number 2023 D16 rev A byTemple Ford Design Ltd received 25.04.2024
- DfT Plan of Footpath Diversion SE-5669-Draft Plan -NATTRAN/SE/S247/5669 by Department for Transport received 23.04.2024
- Ecological Impact Assessment (EcIA) version 4 by Lowans Ecology & Associates received 13.11.2023
- NSP Certificate reference 202405001 by NatureSpace Partnership received 04.06.2024
- Hawkridge Barn: Impact Plan for great crested newt District Licensing version 1 by NatureSpace Partnership received 04.06.2024
- Structural Feasibility Report reference number 236473 rev A by Clive Hudson Associates received 13.11.2023
- List of repairs Addendum 1 Structural Feasibility Report version A received 23.04.2024
- Structural Addendum reference 236473 rev O by Clive Hudson Associates received 25.04.2024
- Supporting Statement by Jackson Planning received 13.11.2023
- Design, Access, and Heritage Impact Statement reference number 2038 rev B byTemple Ford Design received 20.11.2023
- SuDS Maintenance Strategy version 1 by Onn Point Civil Engineering received 23.04.2024
- Proposed Drainage Layout drawing number 24-OP-1335 100 rev P01 by Onn Point Civil Engineering received 23.04.2024
- Drainage Construction Detailsdrawing number 24-OP-1335 101 rev P01 by Onn Point Civil Engineering received 23.04.2024
- Drainage Statement drawing number 24-OP-1335 100 by Onn Point Civil Engineering received 23.04.2024
- Technical Note drawing number 24-OP-1335 RP100 by Onn Point Civil Engineering received 23.04.2024

Reason: For the avoidance of doubt and in the interest of proper planning.

3 Materials (as specified in listed building consent)

The materials to be used in the development hereby permitted shall be in accordance with those specified on the associated listed building consent reference 23/02604/LBC.

Reason: To ensure that the external materials respect the character and appearance of the area. This condition is applied in accordance with the National Planning Policy Framework, Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026), and Supplementary Planning Document Quality Design (June 2006).

West Berkshire Council

4 Diversion of Footpath

The Barn as shown on the amended block plan drawing number 2038 D01 rev K received 05.06.2024 shall not be occupied as a dwelling until footpath BUCK/158/1 has been formally diverted under section 247 of The Town and Country Planning Act 1990 as shown on the plan numbered NATTRAN/SE/S247/5669.

Reason: Diversion of footpath BUCK/158/1 is required to provide the Barn with good quality private outdoor amenity space. If footpath BUCK/158/1 diversion fails the location of the path would lead to an unacceptable provision private outdoor amenity space which would be harmful to the future occupiers of the Barn. This condition has been applied to ensure the protection and diversion of footpath BUCK/158/1 and to ensure that green infrastructure is secure to be enjoyed by the public. This condition is applied in accordance with the National Planning Policy Framework, Policies CS14 and CS18 of the West Berkshire Core Strategy (2006-2026).

5 Obscure glazing of windows

The barn door windows on the South elevation shall be fitted with obscure glass (in accordance with drawing number 2038 D04D) before the dwelling hereby permitted is occupied. The obscure glazing shall be permanently retained in that condition thereafter.

Reason: To prevent overlooking of adjacent properties/land, in the interests of safeguarding the privacy of the neighbouring occupants. This condition is applied in accordance with the National Planning Policy Framework, Policy CS14 of the West Berkshire Core Strategy (2006-2026), Quality Design SPD (2006) and House Extensions SPG (July 2004).

6 Permitted development restriction (outbuildings)

Notwithstanding the provisions of Article 3 of the Town and Country Planning (General Permitted Development) (England) Order 2015 (or any order revoking, reenacting or modifying that Order with or without modification), no extensions, alterations, buildings or other development which would otherwise be permitted by Schedule 2, Part 1, Classes E of that Order shall be carried out, without planning permission being granted by the Local Planning Authority on an application made for that purpose.

Reason: To prevent the overdevelopment of the site and in the interests of respecting the character and appearance of the surrounding area. This condition is applied in accordance with the National Planning Policy Framework, Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026), Quality Design SPD (June 2006)

7 Sustainable drainage measures

No development shall take place until details of sustainable drainage measures to manage surface water within the site have been submitted to and approved in writing by the Local Planning Authority.

These details shall:

- a) Include details of the ramp permeable paving and how water will be retained and directed to the proposed soakaway.
- Full infiltration testing results, including the graphical data of the testing undertaken and clarification on the methodology for calculating the rates anticipated.
- c) Details of the proposed soakaway in relation to the ground level and groundwater level within the site.

- d) Include run-off calculations, based on current rainfall data models, infiltration and storage capacity calculations for the proposed SuDS measures based on a 1 in 100 year storm +40% for climate change.
- e) Include with any design calculations an allowance for an additional 10% increase of paved areas (Urban Creep) over the lifetime of the development,
- f) The above sustainable drainage measures shall be implemented in accordance with the approved details before the use hereby permitted is commenced in accordance with a timetable to be submitted and agreed in writing with the Local Planning Authority as part of the details submitted for this condition. The sustainable drainage measures shall be maintained in the approved condition thereafter.

Reason: To ensure that surface water will be managed in a sustainable manner; to prevent the increased risk of flooding; to improve and protect water quality, habitat and amenity and ensure future maintenance of the surface water drainage system can be, and is carried out in an appropriate and efficient manner. This condition is applied in accordance with the National Planning Policy Framework, Policy CS16 of the West Berkshire Core Strategy (2006-2026), Part 4 of Supplementary Planning Document Quality Design (June 2006) and SuDS Supplementary Planning Document (Dec 2018). A pre-condition is necessary because insufficient detailed information accompanies the application; sustainable drainage measures may require work to be undertaken throughout the construction phase and so it is necessary to approve these details before any development takes place.

8 Programme of building recording

No development shall take place within the application area until the applicant has secured the implementation of a programme of building recording in accordance with a written scheme of investigation which has been submitted to and approved in writing by the Local Planning Authority. Thereafter the development shall incorporate and be undertaken in accordance with the approved statement.

Reason: To ensure that an adequate record is made of this building of architectural, historical or archaeological interest. Such an approach is in line with paragraph 211 of the 2023 National Planning Policy Framework. The level of recording necessary should be guided by the advice specified by Historic England in Understanding Historic Buildings: A guide to good recording practice (2016). A precondition is necessary because insufficient detailed information accompanies the application; Programme of building recording may require work to be undertaken throughout the construction phase and so it is necessary to approve these details before any development takes place.

9 Programme of archaeological work

No development shall take place within the application area until the applicant has secured the implementation of a programme of archaeological work in accordance with a written scheme of investigation which has been submitted to and approved in writing by the Local Planning Authority. Thereafter the development shall incorporate and be undertaken in accordance with the approved statement.

Reason: To ensure that any significant archaeological remains that are found are adequately recorded. Such an approach follows the guidance set out in paragraph 211 of the 2023 National Planning Policy Framework. A pre-condition is necessary because insufficient detailed information accompanies the application; Programme of archaeological work may require work to be undertaken throughout the construction phase and so it is necessary to approve these details before any development takes place.

10 Compliance with existing detailed biodiversity method statements, strategies, plans and schemes

All ecological measures and works shall be carried out in accordance with the details contained in Ecological impact assessment (July 2023, Lowans Ecology) as already submitted with the planning application and agreed in principle with the Local Planning Authority prior to determination. Reason: To ensure the adequate safeguarding of protected species in accordance with the National Planning Policy Framework, and Policy CS17 of the West Berkshire Core Strategy 2006-2026.

11 Submission of a copy of the EPS licence

The following works of alterations to a listed barn including erection of a carport shall not in any circumstances commence unless the Local Planning Authority has been provided with either:

- (a) A licence issued by Natural England pursuant to Regulation 53 of The Conservation of Habitats and Species Regulations 2010 authorising the specified activity/development to go ahead; or
- (b) A statement in writing from Natural England to the effect that it does not consider that the specified activity/development will require a licence.

Reason: To ensure the adequate safeguarding of protected species in accordance with the National Planning Policy Framework, and Policy CS17 of the West Berkshire Core Strategy 2006-2026. This "strict protection" condition helps to ensure that a developer will apply for an EPS licence and, if they do not, can be prevented in advance from undertaking the activities that might jeopardize the protected species, before the species is harmed. The use of planning conditions for this purpose has been established through case law and is also recommended in government

12 Ecological Enhancements

The dwelling shall not be occupied until, details of how the development will enhance biodiversity will be submitted to and approved in writing by the Local Planning Authority. These shall include the installation of four bat tubes within the development for common pipistrelle and brown long-eared bats. The approved details will be implemented and thereafter retained.

Reason: To enhance biodiversity and to ensure the adequate safeguarding of protected species in accordance with the National Planning Policy Framework, and Policy CS17 of the West Berkshire Core Strategy 2006-2026.

13 Non pre-commencement Landscaping (including hard surfaces)

The development shall not be occupied until full details of both hard and soft landscape works have been submitted to and approved in writing by the Local Planning Authority.

The details shall include:

- the treatment of hard surfacing and boundary treatments and materials to be used
- a schedules of plants (noting species, plant sizes and proposed numbers/densities),
- an implementation programme providing sufficient specifications to ensure successful cultivation of trees, shrub and grass establishment.

The scheme shall ensure:

- a) completion of the approved landscaping within the first planting season following the completion of the development; and
- b) Any trees, shrubs or plants that die or become seriously damaged within five years of the completion of the development shall be replaced in the following year by plants of the same size and species.

Thereafter the approved scheme shall be implemented in full and maintained in accordance with the wording of the condition.

Reason: Required to safeguard and enhance the character and amenity of the area, to provide ecological, environmental and bio-diversity benefits and to maximise the quality and usability of open spaces within the development, and to enhance its setting within the immediate locality. This is to ensure the implementation of a satisfactory scheme of landscaping in accordance with the NPPF and Policies ADPP1, ADPP5, CS14, CS17, CS18 and CS19 of the West Berkshire Core Strategy 2006-2026.

14 Newt Planning condition

No development hereby permitted shall take place except in accordance with the terms and conditions of the Council's Organisational Licence (WML-OR137, or a 'Further Licence') and with the proposals detailed on plan "Hawkridge Barn: Impact plan for great crested newt District Licensing (Version 1)" dated 3rd June 2024.

Reason: In order to ensure that adverse impacts on great crested newts are adequately mitigated and to ensure that site works are delivered in full compliance with the organisational licence (WML-OR137, or a 'Further Licence'), section 15 of the National Planning Policy Framework, Circular 06/2005 and the Natural Environment and Rural Communities Act 2006.

15 Lighting design strategy for light sensitive biodiversity

Prior to occupation, a "lighting design strategy for biodiversity" for barn owls shall be submitted to and approved in writing by the local planning authority. The strategy shall:

- a) identify those areas/features on site that are particularly sensitive for barn owls and that are likely to cause disturbance in or around their breeding sites and resting places or along important routes used to access key areas of their territory, for example, for foraging; and
- b) show how and where external lighting will be installed (through the provision of appropriate Isolux contour plans and technical specifications) so that it can be clearly demonstrated that areas to be lit will not disturb or prevent the above species using their territory or having access to their breeding sites and resting places.

All external lighting shall be installed in accordance with the specifications and locations set out in the strategy, and these shall be maintained thereafter in accordance with the strategy. Under no circumstances should any other external lighting be installed without prior consent from the local planning authority.

Reason: Barn owls are sensitive to light pollution. The introduction of artificial light might mean such species are disturbed and/or discouraged from using their breeding and resting places, established flyways or foraging areas. Such

disturbance can constitute an offence under relevant wildlife legislation. This condition is applied in accordance with the National Planning Policy Framework, and Policy CS17 of the West Berkshire Core Strategy 2006-2026.

16 Lighting strategy (AONB)

No external lighting shall be installed within the redline shown on the amended block plan drawing number 2038 D01 rev K received 05.06.2024 until a lighting strategy has been submitted to and approved in writing by the Local Planning Authority. The strategy shall include a plan to show the location of any lighting, isolux contour diagram(s), an operation strategy (e.g. details of timed operation), and specifications all lighting to ensure that levels are designed within the limitations of Environmental Lighting Zone 1, as described by the Institute of Lighting Engineers. No external lighting shall be installed within the redline shown on the amended block plan drawing number 2038 D01 rev K received 05.06.2024 except in accordance with the above strategy.

Reason: To conserve the dark night skies of the North Wessex Downs AONB. This condition is applied in accordance with the National Planning Policy Framework, the North Wessex Downs AONB Management Plan 2019-24, and Policies CS17 and CS19 of the West Berkshire Core Strategy 2006-2026.

17 Highways visibility splays

The dwelling shall not be occupied until the visibility splays at the access have been provided in accordance with the amended block plan drawing number 2038 D01 rev K received 05.06.2024, or to the satisfaction of the Local Highway Authority.

Reason: In the interests of road safety. This condition is imposed in accordance with the National Planning Policy Framework and Policy CS13 of the West Berkshire Core Strategy (2006-2026).

18 Electric Charging Point (details to be submitted)

No development shall take place until details an of electric vehicle charging point has been submitted to and approved in writing by the Local Planning Authority. The dwelling shall not be occupied until an electric vehicle charging point has been provided in accordance with the approved drawings. The charging point shall thereafter be retained and kept available for the potential use of an electric car.

Reason: To promote the use of electric vehicles. This condition is imposed in accordance with the National Planning Policy Framework, Policies CS13 and CS14 of the West Berkshire Core Strategy (2006-2026), Policy P1 of the Housing Site Allocation DPD and Policy TRANS1 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007). A pre-condition is necessary because insufficient detailed information accompanies the application; work may require work to be undertaken throughout the construction phase and so it is necessary to approve these details before any development takes place.

19 CONS1 - Construction method statement – details to be submitted

No development shall take place until a Construction Method Statement has been submitted to and approved in writing by the Local Planning Authority. The development shall be carried out in accordance with the approved details. The statement shall provide for:

- (a) The parking of vehicles of site operatives and visitors
- (b) Loading and unloading of plant and materials
- (c) Storage of plant and materials used in constructing the development
- (d) The erection and maintenance of security hoarding including decorative displays and facilities for public viewing

- (e) Wheel washing facilities
- (f) Measures to control the emission of dust and dirt during construction
- (g) A scheme for recycling/disposing of waste resulting from demolition and construction works
- (h) A site set-up plan during the works

Reason: To safeguard the amenity of adjoining land uses and occupiers and in the interests of highway safety. This condition is imposed in accordance with the National Planning Policy Framework, Policies CS5 and CS13 of the West Berkshire Core Strategy (2006-2026), Policy TRANS 1 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007). A pre-condition is necessary because insufficient detailed information accompanies the application with regards to construction method statement. Details within that report will need to be complied with throughout the construction phase and so it is necessary to approve these details before any development takes place.

20 Set back of gates

Any gates to be provided at access(es) where vehicles will enter or leave the site, shall open away from the adjoining highway and be set back a distance of at least 5 metres from the edge of the highway.

Reason: In the interest of road safety and to ensure that vehicles can be driven off the highway before the gates are opened. This condition is imposed in accordance with the National Planning Policy Framework and Policy CS13 of the West Berkshire Core Strategy (2006-2026).

21 Parking/turning in accord with plans

The dwelling shall not be occupied until the vehicle parking and turning space have been surfaced, marked out and provided in accordance with the approved plan(s). The parking and turning space shall thereafter be kept available for parking (of private motor cars and light goods vehicles) at all times.

Reason: To ensure the development is provided with adequate parking facilities, in order to reduce the likelihood of roadside parking that would adversely affect road safety and the flow of traffic. This condition is imposed in accordance with the National Planning Policy Framework, Policy CS13 of the West Berkshire Core Strategy (2006-2026) and Policy TRANS1 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007).

Informatives

1.	Proactive
2.	CIL
3.	Tree/ hedge protection precautions informative note:
	 To ensure that the trees/ hedges which are to be retained are protected from damage, ensure that all works occur in a direction away from the trees.
	 In addition that no materials are stored within close proximity i.e. underneath the canopy of trees/ hedges to be retained.
	 Ensure that all mixing of materials that could be harmful to tree/ hedge roots is done well away from trees/ hedges (outside the canopy drip line) and downhill of the trees if on a slope, to avoid contamination of the soil.

- To ensure the above, erect chestnut pale fencing on a scaffold framework at least out to the canopy extent to preserve rooting areas from compaction, chemicals or other unnatural substances washing into the soil.
- If this is not possible due to working room / access requirements The
 ground under the trees'/ hedge canopies on the side of construction /
 access should be covered by 7.5cm of woodchip or a compressible
 material such as sharp sand, and covered with plywood sheets / scaffold
 boards to prevent compaction of the soil and roots. This could be underlain
 by a non permeable membrane to prevent lime or portland based products
 / chemicals entering the soil.
- If there are any existing roots in situ and the excavation is not to be immediately filled in, then they should be covered by loose soil or dry Hessian sacking to prevent desiccation or frost damage. If required, the minimum amount of root could be cut back using a sharp knife.
- If lime or portland based products are to be used for strip foundations then any roots found should be protected by a non permeable membrane prior to the laying of concrete.

Newt Informative:

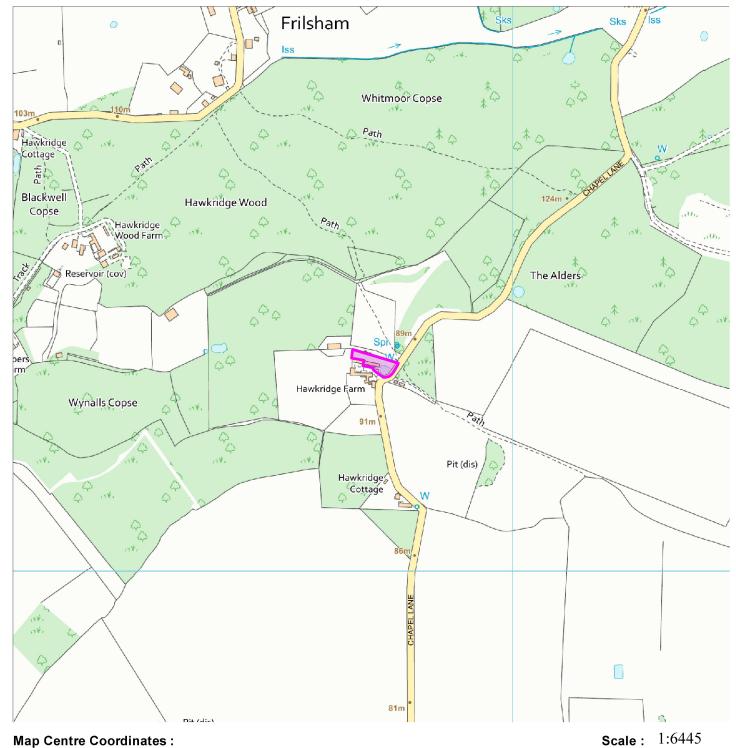
It is recommended that the NatureSpace Best Practice Principles are taken into account and implemented where possible and appropriate.

Informative: It is essential to note that any works or activities whatsoever undertaken on site (including ground investigations, site preparatory works or ground clearance) prior to receipt of the written authorisation from the planning authority which permits the development to proceed under the District Licence (WML-OR137, or a 'Further Licence') are not licensed under the great crested newt District Licence. Any such works or activities have no legal protection under the great crested newt District Licence and if offences against great crested newt are thereby committed then criminal investigation and prosecution by the police may follow.

23/02603/FUL & 23/02604/LBC

Barn, Hawkridge Farm, Bucklebury, RG7 6EG





Map Centre Coordinates:

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Organisation	West Berkshire Council
Department	
Comments	Not Set
Date	27 June 2024
SLA Number	0100024151

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Agenda Item 4.(3)

Item No.	Application No. and Parish	Statutory Target Date	Proposal, Location, Applicant
(3)	23/02604/LBC Bucklebury Parish Council	15.01.2024 ¹	Internal and external alterations to allow change of use of listed barn to dwelling, including erection of vehicular access, gate, car port and diversion of the definitive footpath.
			Barn
			Hawkridge Farm
			Bucklebury
			Reading
			Richard and Lisa Beasley
¹ Exter	nsion of time agreed	with applicant until 1	5.07.2024

The application can be viewed on the Council's website at the following link: http://planning.westberks.gov.uk/rpp/index.asp?caseref=23/02604/LBC

Recommendation Summary: The Development Manager be authorised to GRANT

conditional planning permission.

Ward Member(s): Councillor Chris Read

Reason for Committee

Determination:

More than 10 objections received.

Committee Site Visit: 03.07.2024

Contact Officer Details

Name: Alice Attwood

Job Title: Senior Planner

Tel No: 01635 519111

Email: Alice.Attwood1@westberks.gov.uk

1. Introduction

- 1.1 The purpose of this report is for the Committee to consider the proposed development against the policies of the development plan and the relevant material considerations, and to make a decision as to whether to approve or refuse the application.
- 1.2 This application seeks listed building consent for internal and external alterations to allow change of use of listed barn to dwelling, including erection of vehicular access, gate, car port and diversion of the definitive footpath.
- 1.3 This listed building consent application is made under the provisions of the Planning (Listed Buildings and Conservation Areas) Act 1990. In considering whether to grant listed building consent for any works the local planning authority must have special regard to the desirability of preserving the building or its setting or any features of special architectural or historic interest which it possesses.
- 1.4 The Barn at Hawkridge farm is a grade II listed building approximately 10 metres to north of Hawkridge Farmhouse. The Barns listing's describes the building as a timber framed with brick and flint plinth with weatherboarded sides. With an old tile hipped roof with catslide over outshot to south-east and hipped cart entrance in third bay from east to north. The barn has two cart entrances to the South of the property.
- 1.5 The barn and the land around the barn has been used on an adhoc basis for personal domestic storage and historically agricultural purposes.
- 1.6 The conversion will mainly involve using the existing openings with the building. There are some minor alterations to the external appearance of the building these would be:
- 1.7 Minor alterations to the existing openings.
- 1.8 Creation of two small windows in the roof on south elevation.
- 1.9 Creation of two small windows in the roof on north elevation.
- 1.10 Block up of the door on the west elevation.
- 1.11 Additional on window to the east elevation.
- 1.12 The proposal includes erection of a car port, vehicular access and gates.

2. Planning History

2.1 The table below outlines the relevant planning history of the application site.

Application	Proposal	Decision / Date
20/01885/FUL	Change of use of listed barn to dwelling and	Withdrawn
	revised access.	30.10.2024
20/01886/LBC2		

2.2 The barn was originally apart of a cluster of buildings which made up Hawkridge Farm. In 2020, The application (20/01682/CERTE) for the formation of a separate dwelling at Owl House following four years of continued use was approved on 14.09.2020.

- 2.3 Hawkridge House and Barn remained together. Householder applications have been submitted for Hawkridge House in 2002 and 2004. The were 04/01679/HOUSE and 04/01669/LBC for replacement of existing conservatory with oak framed garden room which was approved. Then in 2002, householder application 02/01755/HOUSE and 02/01756/LBC was received for extension to form barn room, sun room, bedroom and entrance hall which was approved.
- 2.4 In 2002, a proposed site plan was submitted and approved which denoted the domestic curtilage. The barn and land to the north of the barn are shown as being in the domestic curtilage. It is accepted by the council that the barn and land to the north of the barn is domestic curtilage.
- 2.5 The aforementioned plan can be found via this link http://planning.westberks.gov.uk/rpp/index.asp?caseref=02/01755/HOUSE

3. Legal and Procedural Matters

- 3.1 Environmental Impact Assessments (EIA): In accordance with Regulation 8 of the Town and Country Planning (Environmental Impact Assessment) Regulations 2017, the Local Council is required to adopt a screening opinion as to whether the proposal constitutes 'EIA development', and therefore whether an Environmental Impact Assessment (EIA) is required as part of the above application. The proposed development falls within the column 1 description at paragraph 10 (b) (infrastructure projects) of Schedule 2. It is located in a sensitive area, namely the North Wessex Downs Area of Outstanding Natural Beauty (AONB). It does not meet/exceed the relevant threshold in column 2. The proposal is therefore "Schedule 2 development" within the meaning of the Regulations. However, taking into account the selection criteria in Schedule 3, it is not considered that the proposal is likely to have significant effects on the environment, and has been assessed as resulting in a localised impact. Accordingly, the proposal is NOT considered "EIA development" within the meaning of the Regulations.
- 3.2 **Publicity**: Publicity has been undertaken in accordance with Article 15 of the Town and Country Planning (Development Management Procedure) (England) Order 2015, and the Council's Statement of Community Involvement. Site notices were displayed on 01.03.2024 at the entrance to Hawkridge Farm, with a deadline for representations of 22.03.2024. A public notice was displayed in the Newbury Weekly News on 22.03.2024; with a deadline for representations of 12.04.2024.
- 3.3 **Local Financial Considerations** Section 70(2) of the Town and Country Planning Act 1990 (as amended) provides that a local planning authority must have regard to a local finance consideration as far as it is material. Whether or not a 'local finance consideration' is material to a particular decision will depend on whether it could help to make the development acceptable in planning terms. It would not be appropriate to make a decision based on the potential for the development to raise money for a local authority or other government body. No local financial considerations are material to this application.
- 3.4 Community Infrastructure Levy (CIL): is a levy charged on most new development to pay for new infrastructure required as a result of the new development. CIL will be charged on residential (C3 and C4) and retail (A1 A5) development at a rate per square metre (based on Gross Internal Area) on new development of more than 100 square metres of net floorspace (including extensions) or when a new dwelling is created (even if it is less than 100 square metres).

- 3.5 CIL liability will be formally confirmed by the CIL Charging Authority under separate cover following the grant of any permission. More information is available at www.westberks.gov.uk/CIL
- 3.6 **New Homes Bonus (NHB)**: New Homes Bonus payments recognise the efforts made by authorities to bring residential development forward. NHB money will be material to the planning application when it is reinvested in the local areas in which the developments generating the money are to be located, or when it is used for specific projects or infrastructure items which are likely to affect the operation or impacts of those developments. NHB is not considered to be a relevant material consideration in this instance, but can be noted for information.
- 3.7 **Public Sector Equality Duty (PSED)**: In determining this application the Council is required to have due regard to its obligations under the Equality Act 2010. The Council must have due regard to the need to achieve the following objectives:
 - (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010;
 - (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
 - (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- 3.8 Having due regard to the need to advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it involves having due regard, in particular, to the need to—
 - (a) remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic;
 - (b) take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it;
 - (c) encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.
- 3.9 The key equalities protected characteristics include age, disability, gender, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief. Whilst there is no absolute requirement to fully remove any disadvantage, the duty is to have regard to and remove or minimise disadvantage. In considering the merits of this planning application, due regard has been given to these objectives.
- 3.10 There is no indication or evidence (including from consultation on the application) that persons with protected characteristics as identified by the Act have or will have different needs, experiences, issues and priorities in relation to this particular planning application and there would be no significant adverse impacts as a result of the development.
- 3.11 Human Rights Act: The development has been assessed against the provisions of the Human Rights Act, including Article 1 of the First Protocol (Protection of property), Article 6 (Right to a fair trial) and Article 8 (Right to respect for private and family life and home) of the Act itself. The consideration of the application in accordance with the Council procedures will ensure that views of all those interested are taken into account. All comments from interested parties have been considered and reported in summary in this report, with full text available via the Council's website.

- 3.12 It is considered that assessing the effects that a proposal will have on individuals and weighing these against the wider public interest in determining whether development should be allowed to proceed is an inherent part of the decision-making process. In carrying out this 'balancing exercise' in this report, officers are satisfied that the potential for these proposals to affect any individual's (or any group of individuals') human rights has been addressed proportionately and in accordance with the requirements of the Human Right Act.
- 3.13 Any interference with property rights is in the public interest and in accordance with the Town and Country Planning Act 1990 regime for controlling the development of land. This recommendation is based on the consideration of the proposal against adopted Development Plan policies, the application of which does not prejudice the Human Rights of the applicant or any third party.
- 3.14 Listed building setting: Section 66(1) of the Planning (Listed Buildings and Conservation Areas) Act 1990 requires that special regard must be had to the desirability of preserving a listed building or its setting or any features of special architectural or historic interest which it possesses. Section 16(2) has the same requirement for proposals for listed building consent. The Barn at Hawkridge Farm is a grade II listed building. Adjacent to the site is Hawkridge Farmhouse which is a Grade II listed building. A heritage assessment has been submitted with applications 23/02603/FUL & 23/02604/LBC which has been assessed by officers. More detail will be given in the Officer Appraisal later in this report.
- 3.15 **Biodiversity Net Gain (BNG):** The application was valid from 20.11.2023. As the application was submitted before 12 February 2024, the development is exempt from BNG.

4. Consultation

Statutory and non-statutory consultation

4.1 The table below summarises the consultation responses received during the consideration of the application. The full responses may be viewed with the application documents on the Council's website, using the link at the start of this report.

Bucklebury Parish Council:

Objection:- Whilst Bucklebury Parish Council is sympathetic to a planned future use of this listed and beautiful barn, it does have significant concerns about the proposal, which it objects to on the following basis:

- 1. The creation of such large windows both south and (particularly) north will result in significant light spillage at night affecting the dark skies of the AONB and resulting in disturbance to wildlife (owls, bats etc.). If the application is approved, any external lighting should be subject to an external lighting plan.
- 2. Whilst the carport is shown as being for 2 vehicles and the drive is sufficiently large for several further vehicles, there is insufficient space for vehicles to turn round making it impossible to enter and leave the site in a forward gear. Chapel Lane is a very narrow, in places steep, bendy and high banked, single-track road subject to a 60mph speed limit. Whilst drivers are

unlikely to reach that speed, vehicles reversing in or out of the drive will be a significant hazard to existing road users.

- 3. The buildings located at Hawkridge Farm enjoy a peaceful, relatively isolated rural location. Hawkridge Farm and the Owl House are positioned to have minimal impact on each other, being in linear layout. Conversion of the barn which is immediately opposite the Farmhouse and diagonally opposite The Owl House will result in windows from the Barn looking directly into the Farmhouse and partially into The Owl House (and vice versa). Privacy for both existing dwellings will be significantly reduced.
- 4. Much of the immediate area around the Barn drains into the pond adjacent to Chapel Lane. After heavy rain there is frequent flooding of Chapel Lane and concern is raised that with the additional drive and partially submerged carport flooding will be more frequent.
- 5. Concern was raised about foul and stormwater drainage. The site is not believed to have the benefit of the mains sewer and a septic tank will not work in the area due to the underlying geology. A full drainage scheme and plan should be a condition of any approval.

Conservation and Design Officer

19.06.2024 - Neutral - the concern would be the additional visual impact due to the appearance of the obscure glazing. The principle of converting the barn to residential use has an impact on the character and appearance of the building, however, this is acknowledged to be necessary for the viable use of the building. Nevertheless, the impact of such large areas of obscure glazing (which are synonymous with domestic, suburban properties) would likely be quite visually striking.

Historic England's guidance on Adapting Traditional Farm Buildings (2017) notes that introducing natural light is often difficult to historic farm buildings. They generally advise that existing openings are used, and that new windows and doors can be expressed in a modern semi-industrial way (which ties in with the agricultural/light industrial character of the farm buildings). This suggests that there isn't an inherent concern about the use of modern materials, however, these should not result in an overly domestic appearance externally.

The guidance notes that large cart doors/porches can be treated with slightly recessed entrance screens, however, this can sometimes give too much prominence to these openings and the guidance discusses ways in which to reduce the impact of glazing (such as retaining barn doors, as is proposed). Our concern is that the use of obscure glazing further increases the visual impact of the large areas of glazing rather than reducing it and that the obscure glazing would be read as a distinctly domestic feature, externally.

In this case, it would likely result in a low level of less than substantial harm to the significance of the barn. In line with para 208 of the NPPF this harm should be weighed against the public

	benefits of the proposal including, where appropriate, securing its optimum viable use. If there is only one viable use, this is the optimum viable use. If there are a number of alternative uses, the optimum viable use is the one that is likely to cause the least harm to the significance of the asset. Planning officers therefore need to be satisfied that all other alternative uses can be ruled out (due to site constraints etc.). 03.05.2024: No Objection, officers consider the rebuilding of the rear outshot (retaining historic timbers where possible) is appropriately justified and where the braces (to frame GL G) are poorly detailed and cannot be repaired with traditional materials and methodologies, their replacement would be appropriate (subject to detail). Thank you for the further information on the West wall, in this case officer would consider re-instating the northern mid-rail and altering/augmenting the existing studs appropriate. Officers have no objections as long as conditions are
	attached.
Archaeology	No Objection - Much of the detail of the alterations of this heritage asset is a matter for Conservation advice. However, if conversion of this agricultural building to residential use is felt to be an appropriate and feasible option in line with the NPPF, then it is essential that the works do not contribute to a significant loss of character or to the loss of historic information. The statement notes in para 1.47that 'The architects will create a full record of the existing building, the repair. (sic)The completed work will include sketches, measured drawings, site notes, and photographs.' Should planning approval be likely then I would advise conditions are attached to the application.
Historic England	On the basis of this information, we do not wish to offer any comments. We suggest that you seek the views of your specialist conservation adviser. It is not necessary for us to be consulted on this application again, unless there are material changes to the proposals. However, if you would like detailed advice from us, please contact us to explain your request.
Historic Buildings and Places	No substantive comments received.
West Berkshire Countryside Society	No substantive comments received.
Frilsham Parish Council	Objection:- In terms of the impact this application will have on Frilsham residents, the biggest concerns lie in the following areas:
	 Moving of the footpath. It was questioned whether the moving of the footpath had been agreed by the Rights of Way Officer, and what the process was for moving a footpath. Concern has been raised about the proposed footpath route in terms of it being maintained and therefore accessible.

- 2. Access to the site by construction traffic. Access to the site with large vehicles is going to be difficult given the size of the roads involved. A route should be specified for all construction traffic to use, such that it all enters the site from the south (Bucklebury direction) and does not attempt to come or go north (Frilsham direction) from the site.
- 3. There is frequently flooding on Chapel Lane/Pot Kiln Lane where the access for the Barn is proposed. This may be exacerbated by the development with potentially more runoff from the drive area. It is thought that there might be a blocked drain in the location of the flooding which needs more regular clearance.

Public representations

- 4.2 Representations have been received from 81 contributors, 48 of which support, and 33 of which object to the proposal.
- 4.3 The full responses may be viewed with the application documents on the Council's website, using the link at the start of this report. In summary, the following issues/points have been raised:

Objections summary:

- Not enough amenity land
- Lack of parking
- Light pollution impacting dark skies
- Development would cause harm to the AONB.
- Harmful to protected species and ecology
- Development would block a footpath
- Development would lead to diversion of the footpath
- Unauthorised works have been conducted on site
- Urbanisation of the site leading to a loss on rural character.
- Overdevelopment of the site
- Development would lead to dangerous access arrangements.
- Conservation would have a negative impact on the historical character of the building.
- Increase in traffic
- Increase dwelling leads to increase in domestic noise.
- Occupants of Owl House will be overlooked by occupants of the new development.
- The development will reduce current expectation of privacy enjoyed by occupants of Owl House.
- The proposed hedge by the diverted footpath might become overgrown and then the footpath would be unusable.
- Proposal will lead to an expensive home not a starter home.
- Development would harm the tranquil settling of Hawridge Farm.
- The car port would become flooded.
- The change of agricultural land to residential in not acceptable.
- Hawkridge Barn cannot be said to be a genuinely redundant.
- The development would harm the owl boxes on neighbouring land.
- The development would cause the site to flood.

- Create a precedent
- Conflicts with Bucklebury Vision.
- Would be contrary to policies 180, 182, 185, 189, 191, 205, 206, 207, 208 of the NPPF.
- Would be contrary to North Wessex Downs Area of Outstanding Natural Beauty Management Plan 2019-2024.
- Would be contrary to Local Development Policy.

Support summary:

- Will bring a redundant building back to life.
- Will secure a use for an historical building.
- The proposed is in keeping with the character of the area.
- The proposed parking is discrete
- Ecology enhancements
- Development will increase in biodiversity
- The proposed conservation will improve the plot of land.
- The development will preserve the heritage of the barn
- Sympathetically ensuring the historic fabric of the timber framed barn is restored.
- The proposal will lead to a footpath diversion which will be an improvement the existing definitive route.
- The development will enable the barns original form to be maintained in the rural setting and can be enjoyed by walkers and the local community for many generations to come.
- The barn is no longer attached to a working farm or agricultural land.
- Provide a dwelling for a family.
- The proposed development would have negligible effect on traffic.
- The definitive footpath 158 has been blocked and not use for many years. The development will resolved this issue.
- Improved design on the previous application.
- Benefit the community as the improvements will have a positive impact on its visual appearance.
- Preserve the setting of the listed building.
- Retain the strong visual design links to the barn's agricultural history.
- Sympathetic conversion
- Carbon efficient home
- Positive impact on walkers.
- Complies with policies 84b of the NPPF
- Complies with local development policies

5. Planning Policy

- 5.1 Planning law requires that applications for planning permission be determined in accordance with the development plan, unless material considerations indicate otherwise. The following policies of the statutory development plan are relevant to the consideration of this application.
 - Policies ADPP1, ADPP5, CS14 and CS19 of the West Berkshire Core Strategy 2006-2026 (WBCS).
 - Policies C3 of the Housing Site Allocations Development Plan Document 2006-2026 (HSA DPD).

- 5.2 The following material considerations are relevant to the consideration of this application:
 - National Planning Policy Framework (NPPF) with particular regard to paragraphs 205 to 214.
 - Planning Practice Guidance (PPG)
- 5.3 The main issues for consideration in this application are:
 - Impact on Listed Building

Impact on Listed Building

- 5.4 In large part the same heritage conservation considerations will apply as with planning applications. The Government's policy for the historic environment on deciding all such consents and permissions is set out in the National Planning Policy Framework (NPPF). The NPPF does not distinguish between the type of application being made. It is the significance of the heritage assets and the impact of the proposals that should determine the decision. Paragraph 205 of the NPPF says when considering the impact of a proposed development on the significance of a designated heritage asset (including conservation areas), great weight should be given to the asset's conservation. Consistent with the NPPF, Policy CS19 of the West Berkshire Core Strategy 2006-2026 states that particular regard will be given to the conservation and, where appropriate, enhancement of heritage assets and their setting. Consequently, the main issue is whether the proposal would preserve the special architectural and historical interest of the listed building and its setting.
- 5.5 The LPA's Archaeologist has raised no objection to the proposal provide conditions are in place to secure a programme of building recording and programme of archaeological work. Thus, the proposal would have an acceptable impact on archaeology.
- 5.6 Officers understand that the addition of obscure glazing on the south elevation may cause a level of less than substantial harm to the significance of the barn, but this needs to be balanced with securing the optimum viable use.
- 5.7 As previously stated, the barn has lost nearly all the land associated with it historical agricultural purpose. It is considered that modern agricultural farm equipment would be unsuitable for storage in this type of barn. Additionally, the use of the barn for keeping livestock would not meet modern animal welfare standards. The animals may also damage the listed building. It is considered that the barn would also be unsuitable for storing hay because the barn would not have right level of natural airflow to prevent spoilage. The letter from the agricultural consultant finds that the barn is much larger than could reasonably be necessary to support any agricultural and forestry use of the owned land.
- 5.8 A class E or B use would not be considered acceptable in this rural location. It is considered that these uses would require more intensive alterations to the barn to make these uses viable. For example, significantly increase hard standing for parking for customers. Thus, class E and B uses would not be supported in this location and would not be supported by our development plan policies.
- 5.9 The barn has been included in the domestic curtilage of Hawkridge Farmhouse since 2002. A property of Hawkridge Farmhouse size does not require approximately 210 sqm of domestic storage.

- 5.10 Sustaining heritage assets in the long term often requires an incentive for their active conservation. Putting heritage assets to a viable use is likely to lead to the investment in their maintenance necessary for their long-term conservation.
- 5.11 Officer considers the conversion to an independent dwellinghouse would be the Barn's optimum viable use. This use is the one likely to cause the least harm to the significance of the asset, not just through necessary initial changes, but also as a result of subsequent wear and tear and likely future changes.
- 5.12 The Conservation Officer has noted that she does not support obscure glazing on the south elevation but is content with the proposal in every other regard. The obscure glazing would lead to less than substantial harm to the significance of the Barn.
- 5.13 The NPPG finds that where a development proposal will lead to less than substantial harm to the significance of a designated heritage asset, the National Planning Policy Framework (paragraph 208) requires that this harm should be weighed against the public benefits of the proposal including, where appropriate, securing the optimum viable use of that asset.
- 5.14 In terms of public benefits, the proposal would secure the optimum viable use of a heritage asset in support of its long-term conservation. The proposal would secure the Barns future as a designated heritage asset which users of the footpath could enjoy as they walk past. The addition of obscure glazing on the south elevation is critical to achieving a good level of privacy for future occupiers of the Barn.
- 5.15 On balance officers have concluded that the public benefits of the scheme would outweigh the less than substantial harm to the significance of a designated heritage asset. Thus, on balance, the proposal would comply with CS19 of West Berkshire Core Strategy (2006-2026).

Parish Council representations

- 5.16 The site is within the parish of Bucklebury. The Parish Council raised objection to the proposal and continued to do so throughout the re consultation period. Officers have noted an objection from Frilsham Parish Council a neighbouring parish in addition.
- 5.17 As this is a listed building consent officers can only take into count matters which affect the significance of the listed heritage asset. The Parishes have not raised objections with regards to the proposal causing harm to the listed buildings.
- 5.18 The committee report 23/02603/FUL fully addresses the concerns raised by the parishes.
- 5.19 Thus, it is your officer's view that issues raised by the Parishes have therefore been duly considered.

6. Planning Balance and Conclusion

- 6.1 The proposed use of the barn as a dwelling is considered to be the optimum viable use of that heritage asset. The obscure glazing would lead to less than substantial harm to the significance of the Barn. This need to be weighed against the public benefit of the proposal. The public benefit of this proposal would be
 - Secure the optimum viable use of a heritage asset in support of its long-term conservation.

- Secure the Barns future as a designated heritage asset which users of the footpath could enjoy as they walk past.
- Make a small contribution to West Berkshire Council housing land supply.
- Bring a redundant building back into a sustainable use.
- 6.2 It is considered that the public benefits of the scheme on balance outweigh the less than substantial harm to the significance of the Barn caused by this proposal.
- 6.3 Thus, it is concluded that this listed building consent on balance be recommended for approval subject to conditions.

7. Full Recommendation

7.1 To delegate to the Development Manager to GRANT PLANNING PERMISSION subject to the conditions listed below.

Conditions

1. Commencement of development

The development hereby permitted shall be begun before the expiration of three years from the date of this consent.

Reason: To comply with the requirements of Section 18 of the Planning (Listed Buildings and Conservation Areas) Act 1990.

2. Approved plans

The development hereby permitted shall be carried out in accordance with the approved plans and documents listed below:

- Locality Plan and Block Plan as Existing drawing number 2038 900 rev E Temple Ford Design Ltd received 26.06.2024
- Block Plan as Proposed drawing number 2038 D01 rev K by Temple Ford Design Ltd received 21.05.2024
- First Floor Plan as Proposed drawing number 2038 D03 by Temple Ford Design Ltd received 13.11.2023
- Roof Plan as Proposed drawing number 2038 D07 rev A by Temple Ford Design Ltd received13.11.2023
- Application Form received 13.11.2023
- Ground Floor Plan As Proposed drawing number 2038 D02 rev C by Temple Ford Design Ltd received 24.05.2024
- North and South Elevations As Proposed drawing number 2038 D04 rev D by Temple Ford Design Ltd received 24.05.2024
- North, East and West Elevations as Proposed drawing number 2038 D05 rev
 B by Temple Ford Design Ltd received 23.04.2024
- Detailed Cross Section A-A As Proposed drawing number 2038 D10 Rev C by Temple Ford Design Ltd received 23.04.2024
- Carport Plan and Section As Proposed drawing number 2038 D13 rev B by Temple Ford Design Ltd received 23.04.2024
- Proposed Cross section Through Carport drawing number 2038 D14 rev A by Temple Ford Design Ltd received 23.04.2024
- Elevation of west wall drawing number 2023 D16 rev A by Temple Ford Design Ltd received 25.04.2024

- DfT Plan of Footpath Diversion SE-5669-Draft Plan -NATTRAN/SE/S247/5669 by Department for Transport received 23.04.2024
- Ecological Impact Assessment (EcIA) version 4 by Lowans Ecology & Associates received 13.11.2023
- NSP Certificate reference 202405001 by NatureSpace Partnership received 04.06.2024
- Hawkridge Barn: Impact Plan for great crested newt District Licensing version 1 by NatureSpace Partnership received 04.06.2024
- Structural Feasibility Report reference number 236473 rev A by Clive Hudson Associates received 13.11.2023
- List of repairs Addendum 1 Structural Feasibility Report version A received 23.04.2024
- Structural Addendum reference 236473 rev O by Clive Hudson Associates received 25.04.2024
- Supporting Statement by Jackson Planning received 13.11.2023
- Design, Access, and Heritage Impact Statement reference number 2038 rev B byTemple Ford Design received 20.11.2023
- SuDS Maintenance Strategy version 1 by Onn Point Civil Engineering received 23.04.2024
- Proposed Drainage Layout drawing number 24-OP-1335 100 rev P01 by Onn Point Civil Engineering received 23.04.2024
- Drainage Construction Detailsdrawing number 24-OP-1335 101 rev P01 by Onn Point Civil Engineering received 23.04.2024
- Drainage Statement drawing number 24-OP-1335 100 by Onn Point Civil Engineering received 23.04.2024
- Technical Note drawing number 24-OP-1335 RP100 by Onn Point Civil Engineering received 23.04.2024

Reason: For the avoidance of doubt and in the interest of proper planning.

3 Materials

The materials to be used in the development hereby permitted shall be as specified on the approved plans, application form and

- Design, Access, and Heritage Impact Statement reference number 2038 rev B by Temple Ford Design received 20.11.2023
- Structural Feasibility Report reference number 236473 rev A by Clive Hudson Associates received 13.11.2023
- List of repairs Addendum 1 Structural Feasibility Report version A received 23.04.2024
- Structural Addendum reference 236473 rev O by Clive Hudson Associates received 25.04.2024

Where stated that materials shall match the existing, those materials shall match those on the existing development in colour, size, texture and bond.

Reason: To ensure that the materials are appropriate to the special architectural or historic interest of the building. This condition is imposed in accordance with the National Planning Policy Framework and Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026).

4 Hard surfacing materials:

No above ground development shall take place until a schedule of all hard surfacing materials have been submitted to and approved in writing by the Local Planning

Authority. Samples shall be made available to be viewed at the site or by arrangement with the Planning Officer. All materials incorporated in the work shall match the approved samples.

Reason: To ensure that the materials are appropriate to the special architectural or historic interest of the building. This condition is imposed in accordance with the National Planning Policy Framework and Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026).

5 New Brickwork to Match Existing:

All new facing brickwork, including works of making good, shall match the existing brickwork in terms of bricks (size, colour and texture); appropriate lime mortar (mix, colour and texture); joint profile; and bond.

Reason: To ensure that the materials are appropriate to the special architectural or historic interest of the building. This condition is imposed in accordance with the National Planning Policy Framework and Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026).

6 **Jointing/Pointing:**

No jointing or pointing of brickwork shall take place until details of the proposed mortar mix for jointing or pointing of facing brickwork have been submitted to and approved in writing by the Local Planning Authority. Thereafter, all jointing/pointing work shall be carried out in accordance with the approved details. Cement-based mortar is not permitted. Any raking out of mortar shall be undertaken by hand; the use of power tools is not permitted.

Reason: To protect the special architectural or historic interest of the building. This condition is imposed in accordance with the National Planning Policy Framework and Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026)

7 Reuse Existing Weatherboarding:

Existing timber weatherboarding, which is to be removed as part of the proposal, shall be reused in the external cladding of the walls. Where insufficient numbers of salvageable timber weatherboards are available, matching timber weatherboarding shall be used.

Reason: To ensure that the materials are appropriate to the special architectural or historic interest of the building. This condition is imposed in accordance with the National Planning Policy Framework and Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026).

Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026).

8 Roofing materials to match

The plain clay tiles to be used for the reroofing works hereby approved, shall match the existing roofing materials, in terms of colour, texture, and shape.

Reason: To ensure that the materials are appropriate to the special architectural or historic interest of the building. This condition is imposed in accordance with the National Planning Policy Framework and Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026).

9 External Joinery Windows / Doors:

No new external doors and windows shall be fitted until working drawings (scale 1:20, 1:10, 1:5, half or full size etc.) fully detailing the new / or replacement windows and/or external doors (cross sections for full glazing bars, sills, heads etc.) have

been submitted to and approved in writing by the Local Planning Authority. The development shall be carried out using the approved specification and retained thereafter.

Reason: To ensure that the proposed works can be effected without detriment to the special architectural and historic interest of the heritage assets and to ensure a satisfactory appearance to the development and to comply with the National Planning Policy Framework and Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026).

10 External Services:

Prior to their installation, details of services visible external to the building, including the type and location of any new or modified services to include, drainage pipework (including soil vent pipe terminations) and accessories, rainwater goods, boiler flues, extract vent grilles, meter cupboards, external lighting, shall have been submitted to and approved in writing by the Local Planning Authority. Thereafter the new or modified external services shall be installed in accordance with the approved details.

Reason: To protect the special architectural or historic interest of the building. This condition is imposed in accordance with the National Planning Policy Framework and Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026).

11 Protection and Support:

Adequate protection and support to the building shall be provided at all times during the work. Sufficient care shall be taken in the design and execution of all work, including any demolition and the preparation and the erection of any scaffolding, to ensure that no damage is incurred to the historic fabric of the building.

Reason: To protect the special architectural or historic interest of the building. This condition is imposed in accordance with the National Planning Policy Framework and Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026).

12 Workmanlike Manner:

The development hereby permitted shall be carried out in a proper workmanlike manner appropriate to the age and character of the building and using traditional materials and techniques except where the use of modern materials and techniques has specifically been approved by the Local Planning Authority.

Reason: To protect the special architectural or historic interest of the building. This condition is imposed in accordance with the National Planning Policy Framework and Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026).

13 Details of Repair:

Once the opening up works and steps to secure the safety and stability of the building have been carried out, the applicant shall submit a comprehensive condition survey of the timber frame along with a detailed Repair Specification. In addition, the applicant shall submit a time scale for the repair and reinstatement works. No development shall take place until these details have been submitted to and approved in writing by the Local Planning Authority. The details to be submitted shall include the following:

- A comprehensive photographic record of all areas of the building affected by the works;
- 2. Scaled drawings and exact specifications and schedule for the repair of the timber structure (to be carried out by a specialist conservation contractor with proven experience of carrying out repairs to historic timber frame structures).

The specifications shall detail the exact nature and extent of the timber repairs, including (but not limited to) the type of joints to be used on each repaired/replaced section of timber and the type of timber to be used; and

3. Details of internal finishes to floors and walls.

Thereafter the development shall be undertaken in accordance with the approved details. The applicant shall give seven days written notice to the Conservation Officer as to when the works are to be undertaken and shall provide them with reasonable opportunity to visit the site to oversee the works and or record the process of development. The period of notice does not commence until receipt by the developer of an acknowledgement from the Local Planning Authority that written notice has been received.

Reason: To protect the special architectural or historic interest of the building. This condition is imposed in accordance with the National Planning Policy Framework and Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026).

14 Details of Specific Features:

Following opening up works and prior to the commencement of further works, full details of the rebuilt rear outshot (including which historic timbers are to be retained) are to be submitted to and approved in writing by the Local Planning Authority.

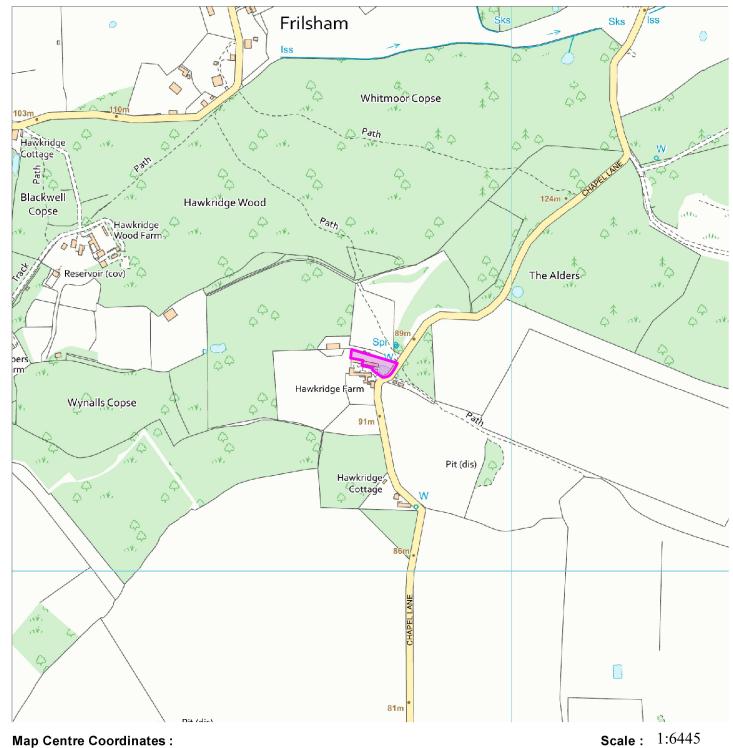
Thereafter the development shall incorporate and be undertaken in accordance with the approved details.

Reason: To protect the special architectural or historic interest of the building. This condition is imposed in accordance with the National Planning Policy Framework and Policies CS14 and CS19 of the West Berkshire Core Strategy (2006-2026).

23/02603/FUL & 23/02604/LBC

Barn, Hawkridge Farm, Bucklebury, RG7 6EG





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Organisation	West Berkshire Council
Department	
Comments	Not Set
Date	27 June 2024
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